

### OFFICE OF THE PUBLIC TRUSTEE

ANNUAL REPORT

FOR THE FISCAL YEAR ENDING MARCH 31st, 2025



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In Reply Please Quote Our File Number:

September 26, 2025

The Honourable Becky Druhan Attorney General and Minister of Justice Province of Nova Scotia 1690 Hollis Street, P.O. Box 7 Halifax, Nova Scotia B3J 1A1

Dear Minister Druhan:

In accordance with section 47 of the *Public Trustee Act*, I submit the Annual Report of the Public Trustee of Nova Scotia for the fiscal year ending March 31, 2025.

Yours very truly,

Shannon Ingraham-Christie, BBA LLB

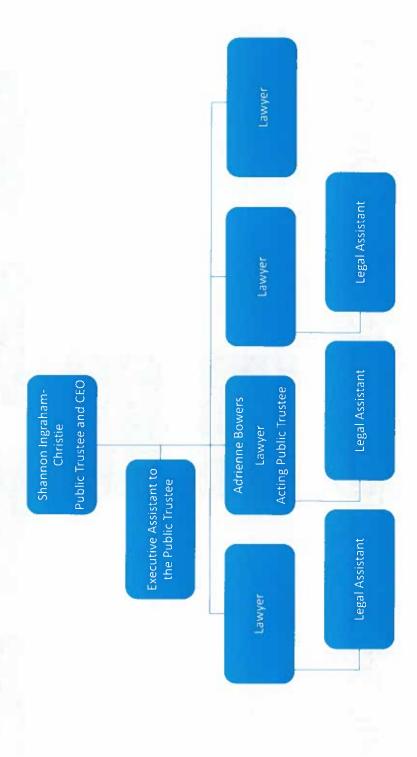
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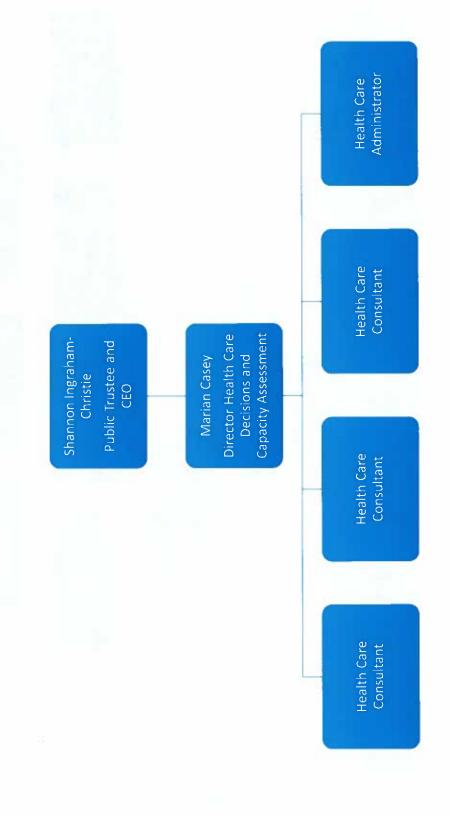
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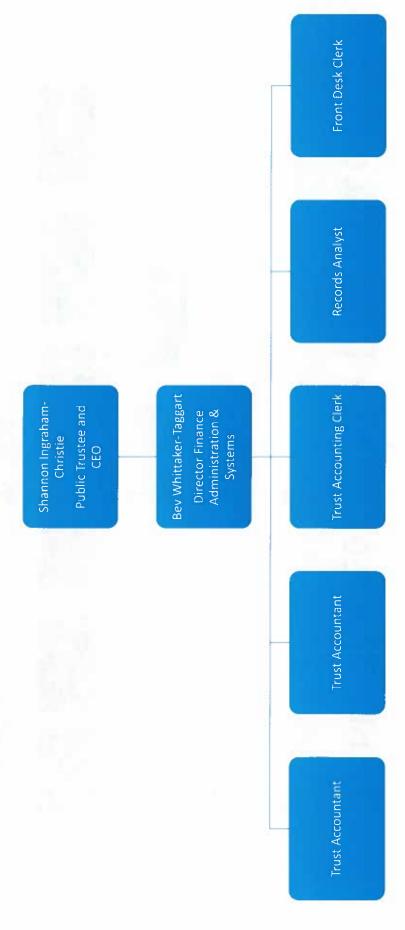
### Public Trustee Office - Legal



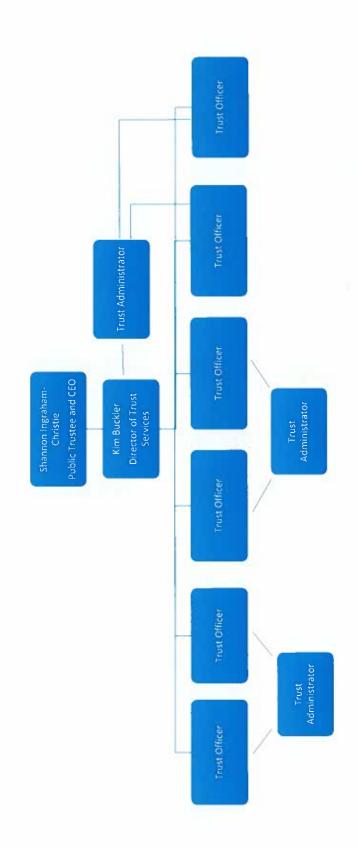
# Public Trustee Office-Health Care Division



### Public Trustee Office – Accounting and Administration



## Public Trustee Office - Trust Officers



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### MESSAGE FROM THE PUBLIC TRUSTEE

This Annual Report provides a summary of the data and analysis for the Office of the Public Trustee covering the fiscal period April 1, 2024 to March 31, 2025. In addition to providing a summary of services and statistics on the number of clients served, this report also provides a historical overview showing the growth in client files and net assets under the management of the Office of the Public Trustee from 2010 to the present.

During this fiscal period, there have been continued efforts to modernize and improve operations in order to meet the increasing demands of the growing number of people who require our services. We have worked diligently to fill vacant staff positions in a competitive job market, to build relationships with stakeholders and to look for areas where we can increase capacity or create efficiencies to improve the provision of services to our clients. Although the position remains vacant while we search for an appropriate candidate, we were given the resources to create another legal position in our office.

A review was conducted on the new *Adult Capacity and Decision-making Act* in 2021 that resulted in a report being issued in 2022 setting out 26 recommendations for change. We will continue to support the work of the *Adult Capacity and Decision-making Act* implementation team towards realizing these recommendations.

The achievements of the Office of the Public Trustee are founded on the hard work and dedication of our staff, who demonstrate compassion and resilience notwithstanding the difficult challenges and obstacles they face in carrying out the responsibilities of the office. I am grateful for the dedicated staff who work at the Public Trustee Office and thankful for their determination to serve the best interests of some of the most vulnerable people in our province.

Shannon Ingraham-Christie, BBA LLB

Public Trustee of Nova Scotia

### **OVERVIEW**

### Mission

The Public Trustee is committed to:

- the proper administration of estates of deceased persons, incompetent persons, children and missing persons
- the proper administration and management of specific and testamentary trusts
- providing informed consents for health care, placement in continuing care homes and the provision of home care services using an approach that is client-oriented, respectful of human rights and freedoms and in the client's best interests
- maintaining a registry of representation orders made or continued under the Adult Capacity and Decision-making Act
- investigating complaints made by interested parties under the *Adult Capacity and Decision-making*Act
- administering a funding program to assist with the cost of capacity assessments under the Adult
   Capacity and Decision-making Act and
- providing for the respectful and timely disposition of unclaimed human remains in the province

### Organization

The Public Trustee Office is a corporation sole, created pursuant to the *Public Trustee Act*. Although our office is located at Suite 501 - 1465 Brenton Street, Halifax, Nova Scotia the Public Trustee's jurisdiction is province wide. When fully staffed, we have thirty employees.

The Office of the Public Trustee has perpetual succession and an official seal. It may sue and be sued in its corporate name. The person appointed to be Public Trustee has the status of a Deputy Head. They must be a lawyer with a minimum of ten years practicing experience and in good standing with the Nova Scotia Barrister's Society. For administration purposes, the Public Trustee reports to the Attorney General.

The Public Trustee may perform the duties of and be a guardian, representative, custodian of property, trustee, personal representative of deceased estates and for healthcare purposes substitute decision maker of last resort under numerous pieces of legislation, including the following:

- Public Trustee Act
- Trustee Act
- Hospitals Act
- Personal Directives Act
- Patient's Abandoned Property Act
- Adult Protection Act
- Guardianship Act
- Adult Capacity and Decision-making Act
- Probate Act
- Presumption of Death Act
- Survival of Actions Act
- Involuntary Psychiatric Treatment Act and
- Residential Tenancies Act

The Public Trustee has the discretion to accept or refuse to act as a guardian, representative, trustee or attorney except when it pertains to applications involving missing persons or minor children.

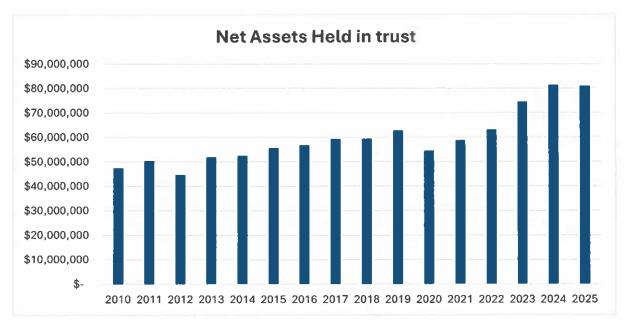
The Public Trustee's services can be broken down as follows:

- Services for Mentally Incompetent or Physically Disabled Adults
- Health Care Decisions
- Deceased Estate Services
- Children's Trust Services
- Legal Representation Services
- Missing Persons Services
- Services pertaining to Undistributed Assets Held in Trust by Third Parties

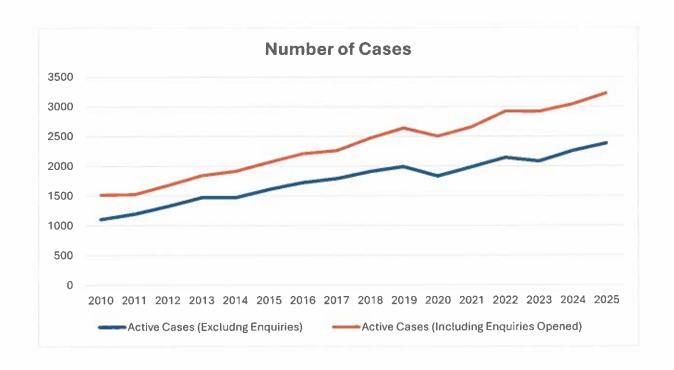
- Public Enquiries
- Unclaimed Remains

### **Statistical Summary of Year**

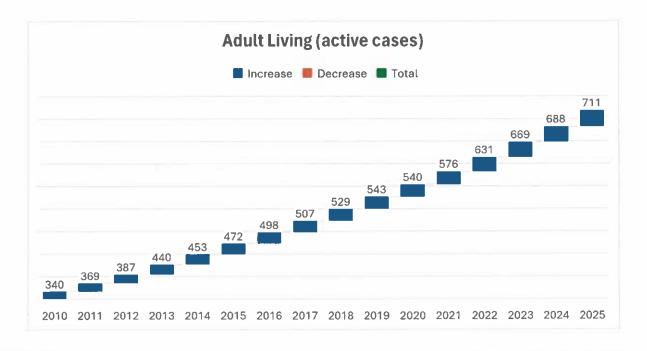
During this fiscal year, we opened 585 new files and we closed 459 files leaving us with a total of 2380 active, open files and 841 enquiry files. The value of the net assets held in trust as of March 31, 2025 was \$80, 839, 859 (see page 4 of the attached audited Financial Statements for the year ending March 31, 2025). I also refer you to Schedules "A", "B", "C' "D", and "F" attached hereto. These schedules set out the different categories of files that the Public Trustee manages, the number of files in each category that were opened and closed during the fiscal year and the number of active files at year end. Files pertaining to unclaimed human remains are tracked separately and are not included in these statistics but are set out later in the report.

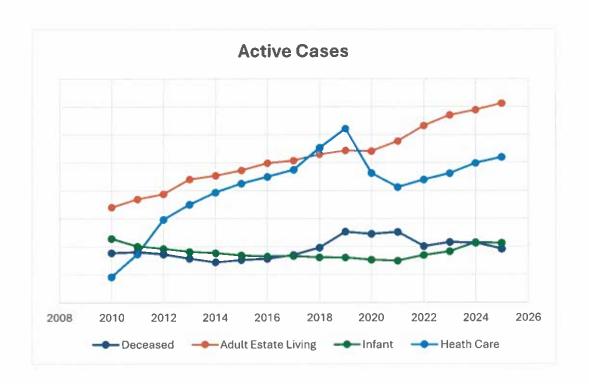


Generally, the number of client files, enquiries and the net value of assets we hold in trust is increasing each year. With our aging population and changing family dynamics, these numbers are expected to continue to rise.



In reference to Schedule "A" attached hereto, our largest category of files are Adult Living Estate files at 711. Our second largest category of files are Health Care files at 519. Our third largest category of files are Infant Estates files at 212 and our fourth largest category of files are Deceased Estate files at 191.





### **SERVICES**

### Services for Mentally Incompetent or Physically Disabled Adults

The Public Trustee of Nova Scotia provides representation and trustee services for adults who are deemed to lack capacity and do not live independently in the community, under the following pieces of legislation:

- Hospitals Act
- Adult Protection Act
- Public Trustee Act
- Personal Directives Act
- Powers of Attorney Act
- · Adult Capacity and Decision-making Act

Of these, we receive the most referrals pursuant to the *Hospitals Act*, the *Adult Protection Act* and sections 4 and 8A of the *Public Trustee Act*, in conjunction with section 14 of the *Personal Directives Act*.

### Hospitals Act Referrals

Section 59 and related sections of the *Hospitals Act* proclaimed in force April 1, 1979 created a mechanism whereby the Public Trustee, being notified by a hospital to do so, may "assume management" of the estate of a patient who has been found to lack capacity and has no one to administer his or her property and finances. It is not necessary for the Public Trustee to make an application to the court to obtain a representation order. The authority is granted pursuant to the legislation.

Hospital and community care staff are the leading proponents of this mechanism. It is the source of many of the Public Trustee's growing caseload of adult living estate files.

Many of these referrals are sent to the Public Trustee when the patient is ready for discharge and a long-term care facility bed has been found. Increasingly, long-term care facilities are refusing to accept people unless there is a representative available to manage their estate, pay the long-term care facility bills, deal with their taxes, secure their pension(s) and work out their daily accommodation rates with the Eligibility Review Unit of the Department of Seniors and Long Term Care. By referring the client to the Public Trustee, the placement in the long-term care facility can be achieved, and very often achieved much more quickly, which benefits the patient and helps the hospital free up acute care and emergency room beds. This provides a valuable benefit to the

province's health care budget.

Unfortunately, we are not able to accept all the section 59 *Hospitals Act* referrals received due to our limited resources. We are presently only accepting the referrals with the highest and most pressing needs. Each of our 6 Trust Officers carry a case load of approximately 110 cases. In our experience, the cases are becoming more complex, often involving individuals who have property located in more than one province and/or country and with complex family dynamics. We must be cautious in accepting files as it is very important that we have the resources necessary to thoroughly investigate, locate, take control of and protect the assets of our incompetent clients in a timely fashion. If we are not able to do this, assets may be missed, stolen, misappropriated or damaged while technically under our care, thereby exposing our office to a high level of liability.

### **Adult Protection Act Referrals**

The *Adult Protection Act* came into force in 1985. The purpose of this legislation, as set out in section 2 of the Act, is to provide a means whereby adults who lack the ability to care and fend adequately for themselves can be protected from abuse and neglect.

Section 13(1) of the Act is entitled, "Role of the Public Trustee on removal of adult". It states that where an adult is "removed" from the premises where he resides to another place pursuant to this Act and it appears to the Minister that there is an immediate danger of loss of, or damage to, any property of his by reason of his temporary or permanent inability to deal with the property and that no other suitable arrangements have been made or are being made for this purpose, the Minister shall inform the Public Trustee.

Section 13(2) of the Act allows the Public Trustee, if she feels it is appropriate after receiving notice pursuant to section 13(1) of the Act, to assume immediate management of the estate of the adult in need of protection and safely keep, preserve and protect it until the happening of a future event. It is not necessary for the Public Trustee to make an application to the court to obtain a representation order pursuant to this section. It should be noted that the Public Trustee lacks the statutory authority to assume immediate management of the property and finances of individuals who have been determined by the courts to be an "adult in need of protection" but were not "removed" from their homes pursuant to section 10 of the Act.

### Personal Directives Act Referrals

The *Personal Directives Act* was proclaimed on April 1, 2010. This legislation enables Nova Scotians to document their wishes concerning their personal care and health care. An individual can name who they wish to make personal care and health care decisions for them in a Personal

Directive document if, in the future, they are found to be incapable of doing so. If an individual does not prepare a Personal Directive the legislation provides a hierarchal list of statutory decision makers to make decisions regarding health care, placement in a continuing care home and home care services for individuals deemed incapable of making these decisions for themselves. The Public Trustee is named the substitute decision maker of last resort on this list.

If a Delegate named in a Personal Directive or a Substitute Decision Maker makes a decision on behalf of a person who lacks capacity to make healthcare decisions, accept an offer of placement in a continuing care home or regarding the provision of home care services and it is discovered that the individual also lacks the capacity to manage their property and finances and they have no financial representative or Attorney acting pursuant to an Enduring Power of Attorney document, the *Personal Directives Act* in conjunction with section 8A of the *Public Trustee Act* establishes a mechanism whereby a statutory notice may be sent to the Public Trustee. The legislation allows the Public Trustee to then investigate whether the individual needs a guardian for their property and finances. If the Public Trustee determines its services are required, the Public Trustee can immediately become statutory guardian of the individual's property and finances. It is not necessary to make a court application to assume the authority as the authority is given under the legislation.

This has been a source of additional requests for the Public Trustee's services as statutory guardian of property and finances. It is anticipated that the number of files opened pursuant to the *Personal Directives Act* will continue to increase as the legislation becomes better understood by long-term care facility staff, continuing care workers, adult protection workers and social workers generally.

### Powers of Attorney Act Referrals

Enacted in 1988 to validate "Enduring Powers of Attorney' the *Powers of Attorney Act* was amended in July 2022 and now lists the Public Trustee as an "interested person" under the legislation.

Section 10 of the amended legislation deals with the resignation of named attorneys and provides that when the donor is incapable of understanding the nature of the notice and cannot appreciate the consequences of the attorneys resignation and no monitor or attorneys were appointed in the Power of Attorney, or available, and there are no family members available to receive notice (immediate or otherwise), written notice of the resignation goes to the Public Trustee.

In addition, under section 13(9) of the amended legislation, where an attorney is ordered to have accounts passed, the legislation now states that the attorney shall submit the accounts for approval to the Court or, where a judge of the Court so orders, to the Public Trustee at such intervals as the judge may order and, when approved, the attorney shall file the accounts with the prothonotary of the Court where the application is heard.

The Public Trustee received many calls from the public during the fiscal year seeking general information about Enduring Powers of Attorney, the new amendments to the legislation, and reporting suspicious or fraudulent conduct on behalf of attorneys. Callers reporting suspicious or fraudulent conduct on the part of an attorney are referred to the police for investigation. Many of these calls also dealt with questions of accountability and the concerns individuals have on the way the attorney is managing the trust funds.

We continue to see that the management of living estates for incompetent adults is a large file category at 711 open and active files. As the average age of the population of Nova Scotia continues to increase, the Public Trustee forecasts that the requests for financial management of the estates of incompetent adults will continue to increase. The Public Trustee will need additional staff and resources to meet this demand.

### Adult Capacity and Decision-making Act Referrals

Proclaimed on December 27, 2017, this legislation replaces the *Incompetent Persons Act*. The purpose of the new law is to:

- Recognize that adults may not be able to make some decisions because of a learning disability, mental health problems, brain injury, or for other reasons
- Provide a fair and respectful way to protect the safety of those adults
- Promote the dignity, autonomy, independence, social inclusion, and freedom of decisionmaking of adults
- Make sure that the least restrictive and least intrusive supports and interventions are considered before seeking a court order under this new law to help an adult

Under this legislation, all people are entitled to have their dignity and autonomy respected. Every adult is presumed to be able to make a decision until it is established that they cannot. When an adult is unable to make a decision for themselves, the least restrictive and least intrusive type of decision-making must be provided to protect their well-being and financial interests.

If an individual is making an application to the court to obtain a representation order, the adult's ability to make decisions must be assessed by a medical doctor, a registered psychologist or an allied health professional (nurse, social worker or occupational therapist) who is qualified to perform assessments of capacity. The Public Trustee was tasked with developing the capacity assessment training program and continuing competence training for the allied health professionals. Pursuant to this legislation, the Public Trustee developed and now maintains a roll of representative orders, investigates complaints, and manages a financial assistance program designed to assist individuals cover the cost of the capacity assessment required in applications under the legislation.

The inaugural Adult Capacity and Decision-making Act capacity assessment training program for

allied health professionals was developed in 2018/2019 with the assistance of Clinical Neuropsychologist, Dr. Arlin Pachet. Nine successful applicants took the training and received certifications, authorizing them to conduct capacity assessments under this legislation. Refresher training was provided to these individuals in 2021 and 2022. On October 12<sup>th</sup> and 13<sup>th</sup>, 2023, nine new individuals completed the capacity assessment training course and were certified as assessors under the legislation. In addition, refresher training was also provided for the previously certified assessors.

For the fiscal period April 1, 2024 to March 31, 2025, 86 orders were added to the *ACDMA* Registry, 8 were removed due to the death of the represented party, leaving us with 303 *Adult Capacity and Decision-making Act* files. In addition, we received and investigated 3 complaints and received 19 applications for funding assistance for the capacity assessment.

### **Health Care Decisions**

The Public Trustee acts as the substitute decision maker of last resort for individuals who have been assessed and determined to lack capacity to make their own decisions concerning health care, home care services and placement in continuing care facilities, under the following pieces of legislation:

- Personal Directives Act
- Hospitals Act
- Involuntary Psychiatric Treatment Act

The Public Trustee's Health Care Decisions Division reviews all requests for consent. The Division has a Coordinator, 3 Health Care Consultants and 1 Administrative Assistant. The Coordinator and Health Care Consultants can provide consent to Level-1 and Level-2 health care decisions and the Public Trustee provides consent for Level-3 health care decisions, such as a consent for amputation.

Detailed policy and procedures were developed to guide the Health Care Consultants in their deliberations. Underpinning the Health Care Decisions Division policies are the *best interest principles* and the *principle of informed consent*.

Health Care Decision Division policies also employ the four commonly held principles of health care ethics, namely: respect for autonomy; non-injury; beneficence; and justice. Respect for autonomy is demonstrated by respecting the client's prior capable wishes, values and beliefs, if known, and consideration of the client's rights to independence and freedom; non-injury is demonstrated in decision-making that avoids or minimizes risk to the client; beneficence is demonstrated in decisions that benefit the client; and justice is demonstrated in decisions that are fair and equitable.

The Health Care Decisions Division stands in the place of the client and is entitled to the same information and freedom of choice as the client would have received if he or she had capacity. Decisions are made using the *reasonable person standard;* after carefully considering the available relevant information, the Health Care Decisions Division makes a reasonably well-informed decision to consent, to not consent, or to withdraw consent as a reasonably prudent and careful person would do in similar circumstances and not as a health care professional.

All three performance indicators of the Health Care Decisions (HCD) division (i.e. complaints, response times and attendance at client conferences) were within established targets for 2024/25 fiscal year (see attached Schedule "F" and Health Care Decisions Division Report covering the period April 1, 2024 to March 31, 2025). Monitoring of the Health Care Decisions program was conducted and reported to the Public Trustee on a quarterly basis. The following is a summary of annual statistics for the Health Care Decisions Division for the fiscal year ending March

### 31, 2025:

- There were 519 active client files at March 31, 2025
- 100 new client files were opened and 79 client files were closed during the year
- 1044 referrals were received in 2024/25 as compared to 996 referrals in 2023/24
- Approximately 73% of referrals were received under the Personal Directives Act, 19% under the Hospitals Act and 8% under the Involuntary Psychiatric Treatment Act
- The largest number of referrals (490 or 47%) were received from agencies in the Central Region (Zone 4) of the Nova Scotia Health Authority and the least number of referrals (145 or 14%) came from agencies in the Northern Region (Zone 2)
- A total of 5448 decisions were made in 2024/25 which is a 12% increase over the previous year (4999 or 92% under the Personal Directives Act, 358 or 6% under the Hospitals Act and 91 or 2% under the Involuntary Psychiatric Treatment Act)
- 4999 or 92% of decisions were Level -1, 358 or 6% of decisions were Level-2 and 91 or 2% of decisions were Level-3
- Three (3) education sessions were held during this period; two were in-person and one
  was on-line. Two sessions were joint with the Director of Trust Services or the Public
  Trustee. These sessions were delivered to staff at Adult Protection, Continuing Care staff
  and NSHA staff located in Cape Breton. These sessions were well attended and well
  received, with positive feedback.
- As of March 31, 2025, consent to health care treatment was our largest category of Consent to Treatment referrals totaling 708 or 68% of our annual total of 1044. The second largest category of referrals was for medical/surgical treatment at 201 or 19% and our third largest category was for psychiatric treatment at 88 or 8% of our annual total of 1044 referrals.

### **Deceased Estate Services**

The Public Trustee has the right to apply to administer the estate of a deceased person when they die intestate (without a will), pursuant to section 32(1) of the *Probate Act*, which reads as follows:

### **Entitlement to administration**

**32(1)** Subject to sections 15, 23 and 24 of the *Public Trustee Act*, administration of the estate of an intestate or of an estate partly or wholly unadministered owing to the death or removal of a personal representative shall be granted to one of more of the following persons, if they are competent and suitable for the discharge of the trust and willing to undertake the administration of the estate unless the court thinks it proper to appoint

some other person according to the following priorities:

- (a) first the spouse of the intestate if the spouse resides in the Province and those children of the intestate who reside in the Province;
- (b) second those persons who reside in the Province and who are entitled to share in the distribution of the estate by reason of the *Intestate Succession Act* or by reason of being adult residuary beneficiaries;
- (c) third the Public Trustee;
- (d) fourth those persons who do not reside in the Province and who are entitled to share in the distribution of the estate by reason of the *Intestate* Succession *Act* or by reason of being adult residuary beneficiaries;
- (e) fifth a creditor or a person having a cause of action against the estate.

A common-law spouse is not recognized as a legal "spouse" under the *Probate Act* or the *Intestate Succession Act* unless the couple signed a "domestic partnership agreement" and registered it with the Office of Vital Statistics of Nova Scotia.

The Public Trustee is listed as the third person in line to administer the estate of an intestate individual. If someone listed after the Public Trustee wants to administer the estate, they must ask the Public Trustee to sign an official Renunciation document before they can apply.

Before the Public Trustee will renounce its right to administer an estate, time is spent reviewing the information provided to ensure the beneficiaries and creditors would be properly protected and served if someone other than the Public Trustee is appointed to administer the estate. The Public Trustee also considers the assets of the estate; whether the estate has enough personal and/or real property that can be sold to cover the debts and costs of administering the estate; whether the Public Trustee has the expertise and staff to administer the estate properly; and whether any of the heirs are minors, vulnerable adults or missing persons, among other things.

The Public Trustee renounced its right to administer 161 new deceased estates during the fiscal year under review (see Schedule "G" attached hereto).

Pursuant to sections 15, 23 and 24 of the *Public Trustee Act*, the Public Trustee also has priority to administer a deceased estate in the following situations:

- the Public Trustee acted as trustee, guardian, or custodian of a person's estate while they were alive and that person dies without a will
- the Public Trustee acted as trustee, guardian, or custodian of a person's estate while they
  were alive and that person dies with a will and the executor of the will is dead or renounces
  their right to probate the will

- a person dies with a will and the person who is named as executor of the will is dead or renounces their right to probate the will and the people named as the residuary beneficiaries live outside of Nova Scotia
- the Public Trustee is already administering the estate of a person who is alive or is administering the estate of a person who had died, and one of the following occurs:
  - (i) the person is named as a beneficiary in the will of someone else who dies and there is no one who is willing or able to act as the executor of that will
  - (ii) the person is entitled to inherit from the estate of a person who has died without a will
  - (iii) the person is named as the executor of a will, or as the personal representative of the estate of someone who has died

Pursuant to section 36 of the *Public Trustee Act*, the Public Trustee is empowered in a case where "the Public Trustee is entitled to take out letters of administration under this Act" to authorize and appoint by writing under his hand some other person to take out such letters of administration" and "the Court of Probate shall, upon the application of a person so authorized and appointed by the Public Trustee as aforesaid, grant to such applicant letters of administration". Customarily the Public Trustee declines to act pursuant to section 36 of the *Public Trustee Act* and prefers to leave this determination to the Court of Probate.

As of March 31, 2025, Deceased Estate Files were our fourth largest category of files totaling 191.

### **Children's Trust Services**

In Nova Scotia, the age of majority is 19. Legally, an individual under the age of 19 is deemed an infant or a minor. Where no person has been appointed to be guardian of the property of an infant or minor and they are entitled to receive money as a beneficiary under a life insurance policy, as a death benefit, as a beneficiary on an intestacy or under a will and the executor or administrator is not empowered or willing to act as trustee of the child's share, or under a settlement or a trust, and no trustee is appointed by the will, or other instrument, the Public Trustee is automatically the legal guardian of their money and property under the following pieces of legislation:

- Section 14 of the Guardianship Act
- Sections 4(2), 4(3)(d) and 4(5) of the Public Trustee Act

The Public Trustee does not have to file a bond with the court to act as trustee or guardian or the estate of an infant or minor under these pieces of legislation. Nor does the Public Trustee have the discretion to refuse to act in this capacity.

The Public Trustee is also regularly appointed as trustee of the finances of an infant or minor by the Court in matters involving infant settlements in personal injury matters.

As of March 31, 2025, Infant Living Estate Files was our third largest category of files totaling 212.

### **Legal Representation Services**

The *Public Trustee Act* gives the Public Trustee the authority to act as a litigation guardian or guardian *ad litem* for an adult or child who has been deemed to lack capacity to manage their affairs in a legal proceeding before the court. The Public Trustee has the discretion to act or refuse to act in this capacity.

The Public Trustee also has the authority to represent a deceased person (where an estate has not been opened in Probate Court) in a legal proceeding before the court under the *Survival of Actions Act*. As the deceased's public liability insurer or the Facility Association may be relied upon to defend any automobile accident claims, the Public Trustee will generally always consent to be appointed to represent the estate of a deceased tortfeasor for the purposes of an intended action that arises out of a motor vehicle accident.

During the fiscal period under review, the Public Trustee acted as guardian *ad litem* for 4 adults and 4 minor children and we represented the estates of 64 deceased persons under the *Survival of Actions Act*.

### **Missing Persons Services**

Section 2(e) of the *Public Trustee* Act defines "missing person" as follows:

"Missing person" means a person who cannot be found after all reasonable efforts have been made to locate him and includes a person who dies intestate or intestate as to some part of his estate without leaving any known heir-at-law living in the Province or any heir at-law who can be readily communicated with living elsewhere or where the only heir-at-law is an infant or where Her Majesty in right of the Province has an interest in the estate or proceeds thereof

Section 11 of the *Public Trustee Act* states that the Public Trustee shall be served with notice of each application made to the court in respect of the property or estate of a missing person. When the Public Trustee is served with notice of the application, they automatically become guardian of the estate or the property of the missing person.

The Public Trustee may safely keep, preserve and protect the property and effects of the missing person pending an order of a Judge of the Supreme Court. If the court approves, the Public Trustee may mortgage, lease, sell or otherwise dispose of any of the property of the missing person, pay sums of money that the missing person might otherwise have been ordered to pay and make such payments as are necessary for the maintenance or education of a spouse or child of the missing person.

During the fiscal year under review, we represented the interests of 19 missing persons.

### Services pertaining to Undistributed Assets Held in Trust by Third Parties

Pursuant to section 28 of the *Public Trustee Act*, an executor or administrator or a trustee acting pursuant to the provisions of a will or other trust agreement may at any time and shall, after the expiration of five years, apply for an order in Nova Scotia Supreme Court, authorizing the transfer of the assets to the Public Trustee, when the heir-at-law or beneficiary cannot be located or identified, or the object of the trust cannot be carried out, or, if for any other reason it is not possible to distribute the assets of the estate or trust. The Public Trustee must then convert any assets into cash and immediately pay the undistributed assets to the Minister of Finance.

For the fiscal year under review, the Public Trustee Office processed undistributed assets totaling \$491,462 and forwarded them to the Minister of Finance (up significantly from the \$152,178 forwarded in the previous fiscal year). These numbers are not included in our active case files for the year, and the Public Trustee does not receive any fees for acting in this capacity.

### **Public Enquiries**

The Public Trustee has always been regarded as a public resource for information about guardianship, representation, trust administration, the administration of deceased estates, legal representation services and the law pertaining to healthcare decisions for adults who lack capacity and the elderly. Information requests are received from many sources including lawyers, medical professionals, social workers, law enforcement officers and the general public. Many individuals are referred to us by staff at the Probate Courts.

We strive to provide accurate general information about the issues raised. Due to the high cost of retaining legal services, many individuals are trying to find free legal information that will help them understand and resolve the problems they face. Access to justice is currently an issue throughout Canada. These enquiries put pressure upon our already limited legal resources. However, many of the enquiry calls and letters we receive pertain to cases that could potentially become Public Trustee files. These calls help identify the matters that should be further investigated by the Public Trustee and the matters that can be managed in the private sector.

We opened 841 enquiry files during this fiscal period. Of these, 30 were enquiries pertaining to the *Adult Capacity and Decision-making Act* and 122 pertained to unclaimed remains.

### **Unclaimed Human Remains**

The Public Trustee became responsible for the respectful disposition of unclaimed human remains left in hospitals and morgues in the province effective April 1, 2020.

For the April 1, 2024 to March 31, 2025 fiscal year, the Public Trustee received a total of 119 referrals for unclaimed remains matters, up from 89 the previous year.

The Public Trustee did not act for 24 of the referrals, as we were able to locate family members of the deceased who then made the funeral arrangements.

The source of the 119 referrals received:

- Funeral Homes 14 cases
- Friends / Family 6 cases
- Medical Examiner's Office 66 cases (43 from Central Zone; 8 from Eastern Zone;
   7 from Northern Zone; 8 from Western Zone;
- Nova Scotia Health Authority Northern Zone 4 cases
- Nova Scotia Health Authority Eastern Zone 2 cases
- Nova Scotia Health Authority Western Zone 5 cases
- Nova Scotia Health Authority Central Zone 22 cases

The Public Trustee made funeral/disposition arrangements for the remaining 95 cases. Of these, 14 involved individuals who had no identifiable family members to claim their remains and make funeral arrangements. In the remaining 81 cases, we were able to locate family members who were either unwilling or unable to make the individual's funeral arrangements.

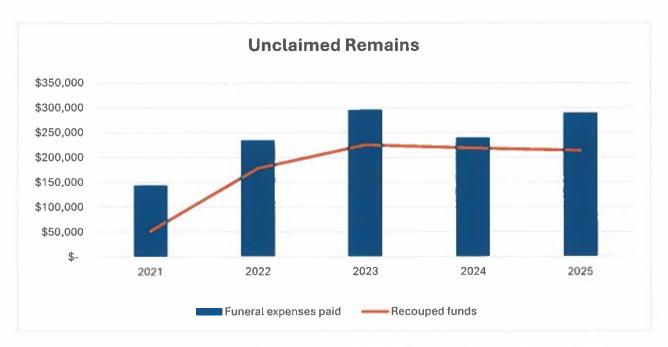
Of the 95 cases that the Public Trustee become involved in, after investigation it was determined:

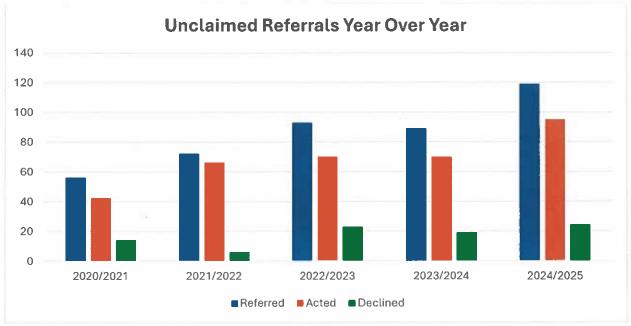
- 54 cases did not have an estate to be administered
- 31 cases are still under investigation
- 10 cases resulted in an opened deceased estate file with the Public Trustee

For the 95 cases, the Public Trustee paid out a total of \$278,777.79 to funeral homes and cemeteries. As of March 31, 2025, there were 11 cases for which we have yet to receive the invoice from the funeral home and/or cemetery so there are additional fees to be paid. There are also some additional administrative costs for courier service and postage etc. that are not included in this total. As a result, we are not able to provide an accurate average expenditure per case.

For the 70 cases, the Public Trustee has recovered \$148,028.97 from the CPP death benefit, funds the deceased had in his or her bank account or on their person when they were admitted to the hospital or to the Medical Examiner's Office, or from their estate. There will be further recoveries

as the estate administrations are completed and the matters under investigation are concluded.





### REVENUE AND COSTS OF PUBLIC TRUSTEE OFFICE

Pursuant to the *Public Trustee Act* and the regulations thereto, the Public Trustee is entitled to charge for its legal, trustee, guardianship and representation services. The Public Trustee is also entitled to receive administration fees when it acts as personal representative of a deceased estate. The Public Trustee does not earn any revenue for providing general advice on enquiry files, for acting as substitute decision maker of last resort and providing consents for medical treatment, for processing undistributed assets received pursuant to section 28 of the *Public Trustee Act* or for providing legal representation services.

During the fiscal year ending March 31, 2025, the Public Trustee earned \$1,509,065 in legal, administrative and trustee fees (excluding accruals). These funds were transferred to the Department of Finance.

The Public Trustee recovered \$25,518 from its clients for disbursements including photocopy and postage fees incurred in carrying out our duties and responsibilities to our clients during the fiscal year.

The Public Trustee also earned income in its Special Reserve Fund in the amount of \$110,042.

If we total the legal, administrative and trustee fees earned by the Public Trustee (excluding accruals), its recovery fees from disbursements and the income earned from its Special Reserve Fund, the total revenue earned by the Office of the Public Trustee totaled \$1,644,625 during the fiscal period (see Schedules "E" and "E1" attached hereto).

Public expenditures for the general operating costs of the Public Trustee program, including rent, are funded by the Department of Justice. Funding to operate the office for the period ending March 31, 2025 was \$3,432,306.

Considering the total cost to operate the office and the revenue earned from all sources by the Office of the Public Trustee, the actual cost of providing these valuable services (excluding accrued fees) was \$1,787,681.



### **Public Trustee Trust Funds**

Financial Statements
For the Year Ended March 31, 2025

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### Management's Responsibility for the Financial Statements

These financial statements have been prepared by management in accordance with International Financial Reporting Standards (IFRS) and the integrity and objectivity of the statements are management's responsibility. Management is responsible for all the notes of the financial statements, and for ensuring that this information is consistent, where appropriate, with the information contained in the financial statements.

Management is responsible for implementing and maintaining a system of internal controls to provide reasonable assurance and reliable information is produced.

The Public Trustee is responsible for ensuring that management fulfils its responsibilities for financial reporting and internal control. The Public Trustee performs monthly reviews of financial information and a yearly review of the final audited financial statements.

The external auditor, Doane Grant Thornton LLP, conducts an independent examination, in accordance with Canadian auditing standards, to express their opinion on the financial statements. The external auditors have full and free access to financial management of the Public Trust Funds and met when required.

Shannon Ingraham Christie

Logalan-Chicke

**Public Trustee** 

Beverly Whittaker Taggart, CPA

Director, Finance, Administration & Systems



### Independent auditor's report

Doane Grant Thornton LLP Nova Centre, North Tower Suite 1000,1675 Grafton Street Halifax, NS B3J 0E9

T +1 902 421 1734 F +1 902 420 1068

To the Public Trustee of Nova Scotia

### **Qualified Opinion**

We have audited the financial statements of the Public Trustee Trust Funds (the "Entity"), which comprise the statement of net assets held in trust as at March 31, 2025, and the statement of income and comprehensive income, statement of changes in net assets held in trust, and statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, except for the effects of the matter described in the *Basis for Qualified Opinion* section of our report, the accompanying financial statements present fairly, in all material respects, the financial position of the Public Trustee Trust Funds as at March 31, 2025, and its financial performance and its cash flow for the year then ended in accordance with IFRS Accounting Standards as issued by the International Accounting Standards Board (IFRS Accounting Standards).

### **Basis for Qualified Opinion**

As discussed in Note 2 to the financial statements, neither a fair value model nor a cost model has been consistently established for real estate assets held on behalf of clients. This constitutes a departure from IFRS Accounting Standards. As a result of a cost-benefit decision by management with respect to their clients and to taxpayers, appraisals have not been performed to establish fair value at March 31, 2025 or March 31, 2024. Similarly, initial and subsequent measurement based on cost has not been established given the age of certain properties, the nature in which the Entity assumes ownership of the real estate, and the lack of historical information to establish an accurate measurement basis. The impact of this departure on the financial statements has not been determined. Since the opening and ending real estate balance affects the determination of the results of operations and cash flows, we were not able to determine whether any adjustments might be necessary to real estate, expenses, cash flows and net assets for the years ended March 31, 2025 and March 31, 2024. Our audit opinion on the financial statements for the year ended March 31, 2024 was modified because of the effects of this departure from IFRS and the possible effects of this limitation in scope.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with IFRS Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
  evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting
  a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may
  involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the
  disclosures, and whether the financial statements represent the underlying transactions and events in
  a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Halifax, Canada June 11, 2025 Chartered Professional Accountants

Doane Short Thousand It

Public Trustee Trust Funds Statement of net assets held in trust March 31, 2025

		2025	2024
Assets			
Cash and cash equivalents Receivables Investments (note 4) Real estate Other assets	\$	15,558,583 790,531 57,778,082 7,185,215 147,795 81,460,206	\$ 15,726,276 558,702 58,561,063 6,801,932 141,077 81,789,050
Liabilities			
Payables		620,347	 547,355
Net assets held in trust		80,839,859	\$ 81,241,695

Approved on behalf of the Public Trustee Trust Funds for the Province of Nova Scotia

Shannon Ingraham Christie

### Public Trustee Trust Funds Statement of income and comprehensive income For the Year Ended March 31, 2025

Revenues	2025	2024
Pension Other income Investment income Annuities	\$ 13,012,507 2,508,430 2,130,196 993,043 18,644,176	\$ 12,407,994 2,629,344 1,865,159 1,054,586 17,957,083
Expenses  Accommodation Fees and recoveries paid to the Province (note 7) Funeral Taxes Medical Allowances Legal costs Property care Real Estate Utilities Insurance Miscellaneous	 11,652,210 1,798,949 1,223,956 804,215 523,021 489,044 334,622 280,521 248,815 164,488 133,891 132,089	12,047,289 1,700,465 756,270 1,221,951 496,611 483,735 336,209 324,082 259,456 195,853 115,538 251,414
Gain (loss) from operations before gain on investments	858,355	(231,790)
Loss (gain) on sale of investments Unrealized gain on investments at fair value through profit and loss	 (103,223) 1,293,738	 632,121 1,344,710
Net income and comprehensive income	\$ 2,048,870	\$ 1,745,041

See accompanying notes to the financial statements

Public Trustee Trust Funds Statement of changes in net assets held in trust For the Year Ended March 31, 2025

		2025	2024
Balance, beginning of year	\$	81,241,695	\$ 75,496,674
Net income and comprehensive income		2,048,870	1,745,041
Other changes to net assets:  Contributions of estates and trusts of new clients and additional contributions of estates and trusts  Distributions of estates and trusts  Undistributable trust assets transferred to Province (note 8)  Special Reserve Fund distribution to Province (note 7)		18,849,380 (20,698,582) (491,462) (110,042)	17,401,717 (13,165,261) (152,178) (84,298)
Balance, end of year	\$	80,839,859	\$ 81,241,695

See accompanying notes to the financial statements

## Public Trustee Trust Funds Statement of cash flows For the Year Ended March 31, 2025

	2025					
				2024		
Operating Activities						
Net comprehensive income	\$	2,048,870	\$	1,745,041		
Adjustments for:						
Realized loss (gain)		103,223		(632,121)		
Unrealized gain		(1,293,738)		(1,344,710)		
		858,355		(231,790)		
Changes in working capital, net		(158,837)		50,494		
Net cash used in operating activities		699,518		(181,296)		
Investing activities  Purchases of sale of investments, net  Proceeds from sale of real estate and other assets, net  Advances to Province  Undistributable assets transferred to Province  Net cash from investing activities		(1,603,738) 4,461,531 (110,042) (491,462) 2,256,289		(4,971,612) 6,950,486 (84,298) (152,178) 1,742,398		
Financing activities						
Contributions of estates and trusts, net		(3,123,500)		781,995		
Net cash used in financing activities		(3,123,500)		781,995		
		(3,123,300)	_	781,333		
Increase in cash and cash equivalents		(167,693)		2,343,097		
Cash, beginning of year		15,726,276		13,383,179		
Cock and aftern	_	13,720,270	_	13,303,173		
Cash, end of year	\$	15,558,583	\$	15,726,276		

## 1. Reporting entity

The Public Trustee (the "Entity") is a corporation sole of the Province of Nova Scotia created pursuant to the Public Trustee Act. It is independent of government but shares a budget with the Department of Justice ("DOJ") which the DOJ controls. The Entity is set up as a corporation to protect the financial and personal well-being of clients. The Public Trustee is empowered to perform the duties of a guardian, representative, custodian, trustee, executor or administrator of an estate. All investments by the Entity are to be made in accordance with the Trustee Act and Public Trustee Act. The address of the Entity's registered office is 1465 Brenton Street, Halifax, Nova Scotia.

The Entity is exempt from income tax under section 149 of the Income Tax Act.

This set of financial statements reflects the net assets held in trust and the activity for the estates and trusts administered by the Entity. Separate operating costs for the Entity are presented in note 7.

## 2. Basis of preparation

## (a) Statement of compliance

These financial statements have been prepared in accordance with the principles of International Financial Reporting Standards ("IFRS") as issued by the International Accounting Standards Board ("IASB") with the exception of measurement for real estate, which is not in accordance with IAS 40 (see note 3(e)). They have been prepared under the assumption that the Entity operates on a going concern basis.

These financial statements have been authorized for issue by the Public Trustee on June 11, 2025.

### (b) Basis of measurement

The financial statements have been prepared on an accrual basis under the historical cost basis except for certain financial instruments which are presented at fair value through profit and loss and certain real estate assets which are measured as described in note 3(b) and 3(e).

## (c) Currency

The financial statements are presented in Canadian dollars, which is the functional currency for the Entity. Transactions in foreign currencies are translated into Canadian dollars using exchange rates prevailing at the dates of the transactions. Monetary assets and liabilities denominated in foreign currencies are converted into Canadian dollars at the exchange rate at the reporting period end date.

## (d) Use of estimates and judgments

The preparation of these financial statements in conformity with IFRS requires management to make judgments, estimates, and assumptions that affect the application of accounting policies and the reporting amounts of assets, liabilities, income, and expenses. Management uses valuation techniques to determine the fair value of financial instruments (where active market quotes are not available) and non-financial assets. This involves developing estimates and assumptions consistent with how market participants would price the instrument. Management bases its assumptions on observable data as far as possible but this is not always available. In that case, management uses the best information available. Actual results could differ from management's best estimates as additional information becomes available in the future and will be recognized in the period in which the estimates are revised. Significant judgments include those related to the valuation of investments as described in notes 3(b), 3(c), 3(d) and 4.

## 3. Summary of significant accounting policies

The accounting policies set out below have been applied consistently to all periods presented in the financial statements.

## (a) Cash and cash equivalents

Cash and cash equivalents are comprised of cash on hand and balances held with banks.

## (b) Financial instruments

## Recognition and derecognition

Financial instruments are classified as either amortized cost, or fair value through profit and loss. Financial assets and liabilities are initially recognized at fair value on the effective date the Entity commences administration of the financial asset or financial liability...

Financial assets are derecognised when the contractual rights to the cash flows from the financial asset expire, or when the financial asset and substantially all the risks and rewards are transferred. A financial liability is derecognised when it is extinguished, discharged, cancelled or expires.

The applicable financial instruments for the Entity are classified and measured as follows:

- Cash and cash equivalents amortized cost;
- Receivables amortized cost;
- Payables amortized cost;
- Investments (excluding bonds) fair value through profit and loss; and
- Investments (bonds) amortized cost.

The carrying values of cash and cash equivalents, receivables, and payables approximate their fair values due to the short-term maturity.

## Classification and initial measurement of financial assets

Financial assets, other than those designated and effective as hedging instruments, are classified into the following categories:

- amortized cost;
- · fair value through profit or loss (FVTPL); and
- fair value through other comprehensive income (FVOCI).

In the periods presented the Entity does not have any financial assets categorized as FVOCI.

The classification is determined by both:

- · the Entity's business model for managing the financial asset; and
- the contractual cash flow characteristics of the financial asset.

## 3. Summary of significant accounting policies (continued)

## (b) Financial instruments (continued)

## Subsequent measurement of financial assets

Financial assets at amortized cost

Financial assets are measured at amortized cost if the assets meet the following conditions (and are not designated as FVTPL):

- they are held within a business model whose objective is to hold the financial assets and collect its contractual cash flows; and
- the contractual terms of the financial assets give rise to cash flows that are solely payments of principal and interest on the principal amount outstanding.

After initial recognition, the financial assets are measured at amortized cost using the effective interest method. Discounting is omitted where the effect of discounting is immaterial. The Entity's cash and cash equivalents, and receivables fall into this category of financial instruments as well as listed bonds.

## Financial assets at fair value through profit or loss (FVTPL)

Financial assets that are held within a different business model other than 'hold to collect' or 'hold to collect and sell' are categorized at fair value through profit and loss. Further, irrespective of business model financial assets whose contractual cash flows are not solely payments of principal and interest are accounted for at FVTPL. All derivative financial instruments fall into this category. Their fair values are determined in line with the requirements of IFRS 9, which does not allow for measurement at cost. Assets in this category are measured at fair value with gains or losses recognized in profit or loss. The fair values of financial assets in this category are determined by reference to active market transactions or using a valuation technique where no active market exists.

## Impairment of financial assets

IFRS 9's impairment requirements use more forward-looking information to recognize expected credit losses (ECL).

The Entity makes use of a simplified approach in accounting for receivables recording the loss allowance as lifetime expected credit losses. These are the expected shortfalls in contractual cash flows, considering the potential for default at any point during the life of the financial instrument. In estimating the ECL, the Entity uses its historical experience, external indicators and forward-looking information to calculate the expected credit losses. The Entity assesses impairment of trade receivables on a collective basis as they possess shared credit risk characteristics. The Entity's receivables are not subject to significant credit risk as the amounts are owed largely by the federal government in the form of tax return refunds and pension annuities. An estimate of expected lifetime credit losses was determined to not be required as the Entity has not experienced bad debts on their receivables in their history of operations.

## Classification and measurement of financial liabilities

Financial liabilities are initially measured at fair value, and, where applicable, adjusted for transaction costs unless the Entity designated a financial liability at fair value through profit or loss.

i) Subsequently, financial liabilities are measured at amortized cost using the effective interest method. All interest-related charges and, if applicable, changes in an instrument's fair value that are reported in profit or loss are included within finance costs or finance income.

## 3. Summary of significant accounting policies (continued)

## (c) Fair value measurement

All investments, with the exception of bonds which are designated at amortized cost, are designated as fair value through profit and loss. Realized gains and losses on the sale of investments and unrealized gains and losses arising from the change in fair value of investments are recorded through profit and loss in the period in which they arise. All purchases and sales of investments are recognized on the date the trades are executed. Income from interest and dividends are recognized as investment income in the period incurred.

Fair value is best evidenced by quoted market prices in an active market. Where quoted market prices are not available, the quoted prices of similar financial instruments are used to estimate fair value. Minimal management judgement is required for fair values calculated using quoted market prices. The calculation of estimated fair value is based on market conditions at a specific point in time and may not be reflective of future fair values.

## (d) Investments

The Entity employs a fair value hierarchy to categorize the inputs it uses in valuation techniques to measure the fair value. The extent of use of (Level 1) quoted prices in active markets for identical assets or liabilities, (Level 2) inputs other than quoted prices included in Level 1 that are observable for the asset or liability either directly or indirectly, and (Level 3) inputs for the asset or liability that are not based on observable market data in the valuation of securities as at the statement of net assets held in trust date is disclosed in Note 6.

## (e) Real estate

Real estate assets are properties held in trust for clients. IAS 40, Investment Property, requires application of either the cost method or a fair value model as the measurement basis. The Entity has applied a separate policy for measuring the value of real estate assets as it is impractical to use fair value or cost measurement. Formal valuations or appraisals are not always performed given the disproportion between the cost to the Entity's clients and the benefit received. Relevant and reliable cost value is not available to establish cost as the basis of measure given the age of the properties and the nature of how the Entity comes in possession of real estate which involves receiving real estate assets held in trust for the Entity's clients rather than through purchases of real estate. Real estate included within the statement of net assets held in trust is measured either by the most recent property assessment or most recent professional appraisal, when available. The Entity does not record a provision for depreciation; however, changes in real estate property assessment values are recorded through profit and loss as investment income. The financial impact on the financial statements of this departure if the Entity were to comply with the standard is indeterminable given an unreasonable amount of financial resources would need to be spent to determine cost or fair value of real estate assets.

## 3. Summary of significant accounting policies (continued)

## (f) Other assets

Other assets, including personal effects such as mobile homes, vehicles and jewelry, are recognized when the Entity commences administration of the assets. Other assets are carried at fair value. Fair value is determined through appraisal where deemed appropriate. For some other assets where no observable market exists, these assets remain valued at a nominal amount until such time that more reliable valuation information is available.

## (g) Investment income

Income from pensions, as well as investment income are recognized as earned on an accrual basis. Interest income is accrued using the effective interest method.

Other income is mostly composed of Canada Revenue Agency refunds and credits and is recognized as earned on an accrual basis.

Gains and losses on assets represent the appreciation or depreciation in the value of marketable securities, real estate and other assets administered by the Entity from the value assigned on the date of the commencement of administration of assets by the Entity, the date of purchase, or the value at the prior year end. Such gains and losses become realized on the date the assets are sold or released to clients, beneficiaries or heirs. Both realized gains and losses and changes in unrealized gains and losses are reported in the statement of net and comprehensive income.

## 4. Investments

	2025 Market Value		2024 Market Value
Guaranteed Investment Certificates (note 4(a))	\$	44,579,213	\$ 45,219,742
Bonds			
Corporate		475,769	526,491
Provincial		632,0 <u>46</u>	632,046
Total bonds (note 4(b))		1,107,815	 1,158,537
Quoted investments			
Canadian equity		5,270,241	5,020,254
Canadian preferred		-	· ·
British Pound		2,806	**
Mutual Funds		764,391	1,965,395
Total quoted investments		6,037,438	6,985,649
Investment cash		6,053,616	 5,197,135
Total	\$	57,778,082	\$ 58,561,063

## 4. Investments (continued)

		2025 Market Value			2024 Market Value
(a)	Guaranteed Investment Certificates – maturity profile				
	Maturing within one year	\$	28,610,550	\$	30,120,598
	Maturing between one and five years		15,877,862		15,099,144
	Maturing in greater than five years		90,801		#7
		\$	44,579,213	\$	45,219,742
(b)	Bonds – maturity profile				
	Maturing within one year	\$	340.844	\$	30,122
	Maturing between one and five years	·	322,199	•	545,575
	Maturing in greater than five years		444,772		582,840
		\$	1,107,815	\$	1,158,537

## 5. Financial risk management

Section 3A(1) of the *Public Trustee Act* allows the Public Trustee to delegate authority to employees to invest in most forms of financial securities, including a security issued by a mutual fund. The standard of care, skill, diligence, and judgment imposed by the section is that of a prudent investor. The Entity utilizes a conservative investment management strategy. All trust property must be invested in a manner that reflects the standard and high duty of care required to fulfill the responsibilities of the Public Trustee. The Entity's long-term objectives as a prudent investor are threefold:

- ii) to minimize any loss of capital;
- where possible, to provide income sufficient to meet the individual client's or trust's ongoing income needs; and
- iv) for clients or trusts with higher risk tolerances or longer term investment horizons, the potential for capital appreciation.

The majority of the accounts held by the Entity are administered on behalf of clients and are not held in a pooled fund. Clients with five years or less projected investment horizon with the Entity may have their excess funds invested in a combination of cashable guaranteed investment certificates (GICs), treasury bills, fixed term GICs and bonds with a maximum investment period of five years.

## Liquidity risk

Liquidity risk is the risk that a client account is unable to meet its financial obligations, specifically payables, as they come due. The Entity minimizes this risk by ensuring that client accounts hold sufficient cash funds to meet current liabilities and expenses and considers liquidity risk at March 31, 2025, to be insignificant.

### Credit risk

Credit risk is the risk that a counterparty to a financial instrument will fail to discharge an obligation or commitment it has entered into, resulting in a financial loss. This risk specifically relates to receivables, bonds and other investments.

The credit risk related to receivables is assessed to be low due as the counterparties are primarily the federal government.

## 5. Financial risk management (continued)

## Credit risk (continued)

The investment policy established by the Entity limits credit risk in the following manner: client excess funds invested in GICs are not to exceed \$95,000 from a national bank or trust company or \$235,000 from a credit union. This ensures that if a financial institution defaulted, the client would receive from the insurance plan the client's principal plus any accrued interest. The bond portfolio remains high quality with 84% of the bonds rated A or better. Bonds purchased with client excess funds must have a minimum rating of BBB by the Dominion Bond Rating Service or an equivalent rating by another recognized rating agency.

	2025			2024		
Credit rating – Bonds						
AAA	\$	26,990	\$	292,934		
AA		360,275		94,332		
A		537,771		442,730		
BBB		182,779		328,541		
	\$	1,107,815	\$	1,158,537		

### Market risk

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types or risk: currency risk, interest rate risk and other price risk. The Entity is subject to interest rate risk, currency risk, and other price risk.

A 1% movement in the stock markets with all other variables held constant would have an estimated effect on the fair values of the Entity's Canadian common equity of \$52,702 (2024 - \$50,203).

A 1% movement in the stock markets with all other variables held constant would have an estimated effect on the fair values of the Entity's British Pound equity of \$28 (2024 - \$Nil).

A 1% movement in the stock markets with all other variables held constant would have an estimated effect on the fair values of the Entity's mutual funds of \$7,644 (2024 - \$19,654).

A 1% movement in the stock markets with all other variables held constant would have an estimated effect on the fair values of the Entity's Canadian preferred equities of \$Nil (2024 - \$Nil).

### Interest rate risk

Interest rate risk is the risk that the fair value or cash flows of interest-bearing investments will fluctuate due to changes in market interest rates. Investments in guaranteed investment certificates and bonds with a maturity are subject to interest rate risk. The Entity mitigates this risk by investing excess client funds in a diversified portfolio, including investing in fixed rate securities.

At March 31, 2025, a 1% movement in interest rates, with all other variables held constant, could impact the market value of bonds by \$11,078 (2024 - \$11,585).

At March 31, 2025, a 1% movement in interest rates, with all other variables held constant, could impact the market value of GICs by \$437,111 (2024 - \$443,483).

## 5. Financial risk management (continued)

### Currency risk

Foreign currency risk is the risk that the fair value or cash flows of a financial instrument will fluctuate because of changes in exchange rates and produce an adverse impact on net income when measured in the Entity's functional currency.

Net exposure to British Pound denominated amounts (in British Pounds), related to the investment portfolio, included in the balance sheet as at March 31, 2025 is \$1,510 (2024 - \$Nil).

### Other price risk

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer or by factors affecting all similar financial instruments traded in the market. The Entity is subject to this risk with its equity securities composed mostly of stocks. It mitigates this risk by investing only in very low risk stocks.

## 6. Fair values

Client investments and certain other assets as well as other financial assets are reflected in the statement of net assets held in trust at fair value. The fair value of cash, accrued interest and receivables approximates their carrying value due to the short term to maturity. In regards to bonds, their fair value is approximated by their carrying value. Real estate assets are excluded from the fair value hierarchy, due to the measurement basis as disclosed in note 3(e).

Fair Value Hierarchy - The three levels of the fair value hierarchy are as follows:

- Level 1 Unadjusted prices in active markets for identical assets or liabilities.
- Level 2 Level 2 inputs are inputs other than quoted prices included within Level 1 that are observable for the asset or the liability, either directly or indirectly. Level 2 inputs include:
  - (i) Quoted prices for similar assets or liabilities in active markets.
  - (ii) Quoted prices for identical or similar assets or liabilities in markets that are not active.
  - (iii) Inputs other than quoted prices that are observable for the asset or liability.
  - (iv) Market-corroborated inputs.
- Level 3 Inputs that are unobservable; there is little, if any, market data. Fair value determination would generally require significant management judgment or estimation.

The following table shows the fair value of financial assets and financial liabilities as at March 31, 2025, classified within the fair value hierarchy:

	Level 1	Level 2	Level 3	Total <u>Fair Value</u>
GICs Quoted investments	\$ 44,579,213 6,037,438	\$ ***	\$ -	\$ 44,579,213 6,037,438
Bonds		1,107,815		1,107,815
	\$ 50,616,651	\$ 1,107,815	\$ -	\$ 51,724,466

## 6. Fair values (continued)

The following table shows the fair value of financial assets and financial liabilities as at March 31, 2024, classified within the fair value hierarchy:

	Level 1	Level 2	Level 3	Total <u>Fair Value</u>
GICs Quoted investments Bonds	\$ 45,219,742 6,985,649	\$ - - 1,158,537	\$ - -	\$ 45,219,742 6,985,649 1,158,537
	\$ 52,205,39 <u>1</u>	\$ 1,158,537	\$	<u>\$_53,363,928</u>

## 7. Related party disclosures

The Province of Nova Scotia, its Agencies and its Crown Corporations are related parties to the Entity. Under IAS 24 Related Party Disclosures, a reporting entity is exempt from the disclosure requirements of paragraph 18 in relation to related party transactions and outstanding balances, including commitments, with:

- a) a government that has control or joint control of, or significant influence over, the reporting entity; and
- b) another entity that is a related party because the same government has control or joint control of, or significant influence over, both the reporting entity and the other entity.

As a result, the Entity has applied this exemption to these financial statements. In applying this exemption, the Entity must disclose the nature and amount of each individually significant transaction and for other transactions that are collectively, but not individually, significant, a qualitative or quantitative indication of their extent.

Operating costs of the Entity are absorbed by the Nova Scotia Department of Justice and are not reflected in the Statement of loss and comprehensive income. These costs are offset by fees charged for administering estates, recoveries of client expenses paid by the Entity and transfers of investment income from the Special Reserve Fund.

	2025	2024
Operating expenses paid by the Province of Nova Scotia	\$ 2,903,378	\$ 2,690,091
Salaries and benefits	197,524	221,607
Other operating costs	331,404	224,756
Rent	3,432,306	3,136,454
Fees and recoveries paid to the Province of Nova Scotia	1,509,065	1,457,610
Fees	25,518	26,447
Recoveries	110,042	<u>84,298</u>
Special Reserve Fund income transferred	1,644,625	1,568,355
Expenses paid by the Province of Nova Scotia, net	\$ 1,787,681	\$ 1,568,099

## 7. Related party disclosures (continued)

The above fees and recoveries totaling \$1,534,583 (2024 - \$1,484,057) represent cash payments to the Province. They are net of HST of \$227,160 (2024 - \$219,431) and net accrued fees of \$37,206 (2024 - \$(3,024)). The total amount of these Fees, Recoveries, HST, and net accrued fees is \$1,798,949 (2024 - \$1,700,465) and is disclosed on the statement of loss and comprehensive income. The remaining \$110,042 (2024 - \$84,298) represents investment income earned in the Special Reserve Fund and remitted to the Province of Nova Scotia.

In addition to the above, the Entity transfers undistributable assets to the Province of Nova Scotia as disclosed in note 8.

## Key management personnel

All key management personnel and other staff are employees of the Province of Nova Scotia, as the Entity obtains key management services from the Province of Nova Scotia employees. The salaries and benefits for these employees is included in salaries and benefits above.

## 8. Undistributable estates and trusts

Undistributable assets are transferred to the Minister of Finance when they are deemed undistributable under Section 28 of the Public Trustee Act. The proceeds are paid immediately to the Minister of Finance as a distribution through net assets.

## 9. Common fund securities

Section 30 of the Public Trustee Act permits the Public Trustee to invest monies, not subject to any express trust or direction for investment thereof, into a Common Fund. Investments of the Common Fund are valued at market value as of March 31, 2025. The Common Fund serves as a general bank account for its clients and allows the Public Trustee to pool small value client accounts in order to provide more substantial balances used to purchase income-generating investments.

The interest to be paid to clients with funds in the Common Fund is determined by a regulation which is as follows: the prescribed rate of interest is a floating rate ascertained by the Public Trustee half yearly, and is one percent less than the rate arrived at by averaging the lowest rate offered during the period on savings – non-chequing accounts by the Canadian Imperial Bank of Commerce and the Royal Bank of Canada at their respective Halifax branches. In addition, the regulation provides that, in order to earn interest, the client's account must have had a minimum quarterly balance of \$1,000 or more and must have been held in trust by the Public Trustee for more than three months.

Due to the fact that the current interest rate is below the prescribed rate, all interest received in the Common Fund during the year will be transferred to the Special Reserve Fund, after providing for bank fees and other charges in the Common Fund, in accordance with the Public Trustee Act.

## 9. Common fund securities (continued)

A continuity of the Common Fund is as follows:

			5/15/2019
		2025	2024
Baland	ce, beginning of year	\$ 2,997,453	\$ 2,992,839
Add:	Interest and investment income	 759,550	 791,504
Less:	Disbursements	(1,500)	(18,111)
	Purchase of securities	(295,346)	(5,772)
	Amount to be transferred to the Special Reserve Fund	 (467,823)	 (763,007)
		\$ 2,992,334	\$ 2,997,4 <u>53</u>
Baland	e. end of vear		

The balance of the Common Fund consists of the following amounts which are included with their respective Statement of Net Assets line:

	2025		2024		
Cash		7,824 \$	763,007		
Investments Payables		7,067 <u>2,557</u> )	2,987,067 (752,621)		
	\$ 2,99	<u>2,334</u> \$	2,997,453		

## 10. Special reserve fund

Section 32 of the Public Trustee Act provides for the establishment of a Special Reserve Fund. The Fund is administered by the Public Trustee and held in joint trust with the Deputy Minister of Finance and Treasury Board.

The stated purpose of the Fund is to provide for any future deficiency in the Common Fund. Investment income earned in the Common Fund in excess of the prescribed interest paid to clients' accounts is normally transferred to the Special Reserve Fund annually as required by the Public Trustee Act.

Income received on investments in the Special Reserve Fund may be transferred to the Province's general revenues in such amounts as determined by the Public Trustee and the Deputy Minister of Finance and Treasury Board. During the year, \$110,042 of Special Reserve Fund interest has been transferred (2024 – \$84,298).

In the current year an additional \$148,597(2024 - \$110,042) has been received in interest payments. The Entity and the Deputy Minister of Finance and Treasury Board will determine whether any transfer will be made during the next fiscal year.

The continuity of the Special Reserve Fund is as follows:

		2025	2024
Balanc	e, beginning of year	\$ 5,411,450	\$ 4,607,865
Add:	Interest income and gains (losses) Net amount to be transferred from the	184,816	124,876
	Common Fund	 467,823	 763,007
		6,064,089	5,495,748
Less:	Amount transferred to the Province of Nova Scotia	(110,042)	(84,298)
Balanc	e, end of year	\$ 5,954,047	\$ 5,411,450

The balance of the Special Reserve Fund consists of the following amounts which are included with their respective statement of net assets line:

	2025	2024
Cash	\$ 163,220	\$ 124,664
Receivables	581,466	840,432
Investments	5,209,361	4,446,354
	\$ 5,954,047	\$ 5,411,450

## SCHEDULE "A"

## CASES ACTIVE AS OF MARCH 31, 2025

**ESTATES AND TRUSTS** 

TOTAL	1417			119			325	519	2380		689 122 30 841
Renunciation	202								GRAND TOTAL		GRAND TOTAL
Specific Trust	29										
Patients' Abandoned Property Act	11										
Missing Person's Estate	თ		Guardian ad litem - Infant	4							
Undistributable Estate or Trust	14		Guardian ad litem - Incompetent Adult	4						EFERRALS	025 March 31, 2025 025
Infant 's Estate (Living)	212		Survival of Actions Act	64		Application for funding assistance	19			TIGATION & R	t - March 31, 20 April 1, 2024 - I - March 31, 20
Adult 's Estate (Living)	711	VE LITIGATION	Missing/ Unascertained Person	19		Reviews of Representation Orders under ACDMA	303	<u>EATMENT</u>		REQUESTS, COMPLAINTS, INQUIRIES, LITIGATION & REFERRALS	Individual General Inquiries April 1, 2024 - March 31, 2025 Individual Unclaimed Remains Inquiries April 1, 2024 - March 31, 2025 Individual ACDMA Inquiries April 1, 2024 - March 31, 2025
Estate of Deceased	191	REPRESENTATIVE LITIGATION	Presumption of Death Act	28	ACDMA	Complaints under ACDMA	ო	CONSENT TO TREATMENT		REQUESTS,COM	Individual Generi Individual Unclai Individual ACDM

SCHEDULE "B"

VOLUME AND PROGRESS OF CASELOAD

FISCAL YEAR	VOLUME AT START	NEW CASES ADDED	CASES CLOSED	VOLUME AT YEAR END
April 1/24 - March 31/25	2254	585	459	2380
April 1/23 - March 31/24	2078	909	430	2254
April 1/22 - March 31/23	2139	601	662	2078
April 1/21 - March 31/22	1983	547	391	2139
April 1/20 - March 31/21	1830	534	381	1983
April 1/19 - March 31/20	1988	534	692	1830

PUBLIC TRUSTEE STATISTICS
SCHEDULE "C"
BREAKDOWN OF CASES CLOSED

TOTAL	459	430	662	391	381	692
АСБМА	<b>a</b> ¢	2	8	4	4	٠
Representative Littgation	0	1	2	2	,	
Renunclation	140	123	382	82	2	145
Specific Trust Consent to Treat Renunclation	79	83	26	105	193	284
Specific Trust	Ŋ	7	ဇ	ç	e	-
Patients' Abandoned Property Act	0	0	0	-	-	ø
Indistributable Missing Person's Estate or Trust Estate	0	-	0	0	0	2
Undistributable Estate or Trust	е	2	2	2	2	-
Infant 's Estate (Llving)	25	24	14	18	22	30
Adult 's Estate (Uving)	102	119	91	70	7.1	132
Estate of Deceased Adult 's Estate (Living)	26	89	69	102	92	89
FISCAL YEAR ENDING	April 1/24- March 31/25	April 1/23- March 31/24	April 1/22- March 31/23	April 1/21- March 31/22	April 1/20- March 31/21	April 1/19- March 31/20

## PUBLIC TRUSTEE STATISTICS SCHEDULE "D" BREAKDOWN OF CASES ADDED

TOTAL	585	909	601	547	534	534
АСОМА	98	53	64	57	37	26
Representative Litigation	10	12	18	4	11	7
Renunciation	161	148	155	134	117	109
Specific Trust Consent to Treat Renunciation	100	120	119	132	143	125
Specific Trust	2	7	4	4	7	23
Patients' Abandoned Property Act	0	-	0	0	0	ø
indistributable Missing Person's state or Trust Estate	0	-	0	0	<b>+</b>	2
Undistributable Estate or Trust	က	4	2	2	ო	2
Infant's Estate (Living)	23	99	27	38	19	22
Adult's Estate (Living)	125	138	129	125	113	129
Estate of Deceased Adult 's Estate (Living)	75	99	83	51	83	81
FISCAL YEAR ENDING	April 1/24 - March 31/25	April 1/23 - March 31/24	April 1/22 - March 31/23	April 1/21 - March 31/22	April 1/20 - March 31/21	April 1/19 - March 31/20

## SCHEDULE "E"

# FUNDS TRANSFERRED TO DEPARTMENT OF FINANCE

YEAR ENDING	PUBLIC TR	PUBLIC TRUSTEE FEES	EXPENSE RECOVERIES	COVERIES	SPECIAL RESERVE FUND INVESTMENT INCOME	RVE FUND	SE	SECTION 28
	Rev	Revenue *1	Revenue *2	-5	Revenue	e	Tr	Trust Funds *3
March 31,2025	69	1,509,065.00	€9	25,518.00	↔	110,042.00	↔	491,462.00
March 31,2024	↔	1,457,610.00	↔	26,447.00	⇔	84,298.00	↔	152,178.00
March 31,2023	↔	1,220,657.00	↔	22,841.00	€	87,393.00	↔	190,260.00
March 31,2022	↔	1,347,469.00	₩	23,612.00	<del>69</del>	88,879.00	€	233,390.00
March 31,2021	↔	1,190,248.00	€	18,671.00	€9	100,171.00	↔	168,803.00
March 31,2020	49	1,250,677.00	₩	22,144.00	↔	94,194.00	↔	147,108.00

<sup>\*1</sup> Fees of counsel and solicitor, proctor's fees, administrator's commission collected from estates and transferred; figures do not include accruals.

<sup>\* 2</sup> Pre-tax expenses recovered from clients e.g. postage, photocopy.

<sup>\* 3</sup> May be subject of claims, Public Trustee Act, s. 35. ; figures do not include accruals

## SCHEDULE "E1"

YEAR ENDING	9	COMMON FUND INVESTMENT INCOME TRANSFERRED TO SPECIAL RESERVE FUND	0	SPECIAL RESERVE FUND ACCUMULATED NON-TRANSFERABLE EQUITY	ATED
a.					
March 31,2025	\$	\$ 467,823.00	3.00	\$ 5,234,	5,234,621.57
March 31,2024	24 \$	763,007.00	2.00	\$	4,471,614.47
March 31,2023	23	407,203.00	3.00	\$	4,064,411.63
March 31,2022	22	132,753.00	3.00	3,931,	3,931,658.19
March 31,2021	21	161,146.00	9.00	\$,770,	3,770,511.74
March 31,2020		\$ 257,082.00	2.00	3,513,	3,513,429.33

## SCHEDULE "F"

# **HEALTH CARE DECISIONS**

Client Files	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25
Active Files at April 1st	621	462	412	439	461	498
New Client Files Opened	125	143	132	119	114	100
Deactivated Files Reopened	0	0	0	0	9	0
Client Files Closed	(284)	(193)	(105)	(26)	(83)	(62)
Active Files at March 31st	462	412	439	461	498	519

# REFERRALS RECEIVED

Client Files	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25
Hospitals Act	150	174	153	154	206	201
Involuntary Psychiatric Treatment Act	100	107	98	101	92	88
Personal Directives Act	700	894	783	833	714	755

## TOTAL DECISIONS

YEAR ENDING	NUMBER OF DECISIONS
March 31,2025	5448
March 31,2024	4864
March 31,2023	4373
March 31,2022	3881
March 31,2021	3917
March 31,2020	3900

# SCHEDULE "G"



## **Health Care Decisions Division**

## **Annual Report**

April 1<sup>st</sup>, 2024, to March 31<sup>st</sup>, 2025

Submitted to: Shannon Ingraham-Christie, Public Trustee

From: Health Care Decisions Division

April 10, 2025

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## Overview

## **Public Trustee Mission**

The Public Trustee is committed to providing informed consent for health care decisions, home care services, placements, medical, surgical, and psychiatric treatments for clients using an approach that is client-centered, respectful of human rights and freedoms and in the client's best interests if prior wishes, values, and beliefs are not known.

## **Principles and Standards**

The Personal Directives Act, the Hospitals Act, and the Involuntary Psychiatric Treatment Act, are the foundational legislations supporting the Health Care Decisions Division in addition to the Canadian Charter of Rights & Freedoms and the Nova Scotia Human Rights Act.

Best interest and Informed Consent are the foundation decision-making principles that guide the Health Care Decisions Division. Divisional policies are based on the four commonly held principles of health care ethics, namely: respect for autonomy; non-injury; beneficence; and justice. Autonomy is demonstrated by respecting the client's expressed prior capable wishes, values and beliefs, and consideration of the client's rights to independence and freedom; non-injury is demonstrated in decision-making that avoids or minimizes risk to the client; beneficence is demonstrated with decisions that benefit the client; and justice is demonstrated in decisions that are fair and equitable.

The Health Care Decisions Division, on behalf of the Public Trustee, stands in the place of the client and is entitled to the same information and freedom of choice as the client would receive if they had capacity. Decisions are made using the **Best Interests** and **Reasonable Person Standards**; after carefully considering all available relevant information, the Health Care Decisions Division makes an informed decision to consent, to not consent, or to withdraw consent as a reasonably prudent and careful lay person would do in similar circumstances.

The Public Trustee, through the Health Care Decisions Division, acts as the **Statutory Decision-Maker** (SDM) of last resort for individuals who lack capacity to make decisions concerning health care, home care services, and placement to a continuing care home; as well as decisions related to medical, surgical, and psychiatric treatment; when there is no higher-ranked substitute decision-maker who meets criteria and is willing and able to act on their behalf. SDM Authority is granted under the *Personal Directives Act* (PDA), *Hospitals Act* (HA) and *Involuntary Psychiatric Treatment Act* (IPTA).



## **Annual Report Executive Summary**

This 2024-2025 Annual Report provides a summary of data and analysis for the Health Care Decisions Division (HCD) of the Office of the Public Trustee. HCD received a total of 1044 referrals: 755 (73%) referrals under PDA, 201 (19%) referrals under HA and 88 (8%) referrals under IPTA. There was a decrease in the number of PDA and HA referrals and an increase in IPTA referrals this year. 5448 decisions were made this fiscal year, an increase of 12% when compared to the previous year with 4864 decisions. 100 new files were opened this fiscal year, a decrease of 17% when compared to the previous year at 120. Although the number of files opened has decreased, the complexity of client cases has increased. Each potential file undergoes rigorous reviews to ensure the client's capacity is formally assessed under the applicable Act, and all family members are thoroughly considered and exhausted. We saw a 5% decrease in closed files this year for a total of 79, when compared to last year when 83 files were closed. These figures highlight the review-to-close process, ensuring files are managed efficiently. These statistics highlight the unpredictable nature of the work.

HCD continues to track clients who test positive for COVID-19, and we were informed of 18 HCD clients who tested positive in the fiscal year of 2024-25. There were no reported deaths of HCD clients this year from COVID-19. Multiple COVID-19, Influenza and Norwalk Virus outbreaks were reported at various facilities over the year. This year, Respiratory Syncytial Virus (RSV) Vaccine was recommended and funded for people 60 years and older living or waiting to move into long term care facilities. The RSV vaccine was added to consent letters, when recommended and prescribed, which reduced the number of urgent referrals for the vaccine. This change supports effective and efficient care for HCD clients.

The annual HCD policy review was completed in March 2025. The team reviewed and edited policies for clarity and consistently. This year, consent was provided for a caesarian section and a kidney transplant, leading to their inclusion in the specific decision policy. File maintenance was prioritized with substantial efforts are invested to ensure that each client file is active, accurately labeled and electronically saved. Audits were conducted on all new files opened to monitor compliance with expected procedures and standards. Discrepancies and gaps are addressed, and new standards established.

Disease and drug libraries are dynamic resources that continuously expand as new opportunities arise. This ongoing project is designed to evolve over time. Additionally, a decision-level guide is available to ensure consistent and best practices.

The ACDMA review was conducted in 2022 and resulted in 26 recommendations. We will continue to support the ACDMA Implementation team towards realizing the approved recommendations. Bill 120 was enacted in the Spring to improve the *Involuntary Psychiatric Treatment Act* by clarifying timelines and roles, as well as other improvements. New forms and expectations were released and implemented in August 2024. The IPTA advisory working group meets quarterly to discuss the necessary process and procedure adjustments for efficient implementation of the act.

We will continue to actively seek ways to support our vision of being a high performing professional team who are the gold standard for substitute decision making. We anticipate that the next few years will be busy and present us with lots of learning opportunities as we work with the Department of Opportunities and Social Development staff and homes towards "The Remedy".

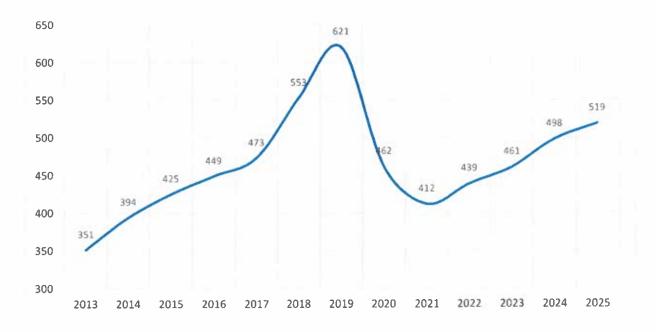
## Section 1 Client Files

In 2024-2025 fiscal year, 94 new client files were opened, 6 files were re-opened for a total of 100 files, and 79 client files were closed.

Table 1 Active Files - Yearly Comparison

Client Files	2022-2023	2023-2024	2024-2025
Active Files at 1st Quarter open	439	461	498
Client Files Opened	119	120	100
Client Files Closed	-97	-83	79
Active Files at 4th Quarter close	461	498	519

Chart 1 Active Files- Yearly Comparison



The review-to-close file process was implemented in 2019 and has played a crucial role in the accuracy in the number of active files. This process involves a thorough examination of each file to determine its status and the necessary steps to close it, ensuring that only relevant and ongoing cases remain active.

The HCD team defines an "Active Client" as a client file that the HCD Team is actively involved in and whom we are making decisions on their behalf within a designated timeframe. Inactive timeframe guidelines were developed and are used to close files after a period of inactivity or no response from service provider. The HCD audits each client file yearly to ensure accuracy in "Active Client" files.

At year end, March 31, 2025, HCD had 519 open client files, this reflects an increase of 8% (461) from 2022-2023 and 4% (498) when compared to 2023-2024.

Graph 2 New Files Opened – Yearly Comparison

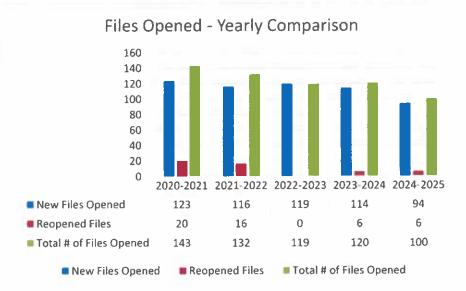


Table 2 Open and Closed Files- Yearly Overview

Client Files	Q1	Q2	Q3	Q4	Year Total
Opened in Quarter	27	18	20	35	100
Closed in Quarter	-26	-17	-15	-21	-79
Quarter End Balance	499	500	505	519	

Files are closed due to client death, inactivity, client regaining capacity, a PD being discovered/written, or a SDM coming forward.

## Section 2 Referrals

In 2024-2025 A total of 1044 referrals were received.

- 755 referrals under PDA (73%)
- 201 referrals under HA (19%)
- 88 referrals under IPTA (8%)

Table 3 Referrals Received - Yearly Comparison

Legislation	2022-2023	2023-2024	2024-2025
Personal Directives Act	833	714	755
Hospitals Act	154	206	201
Involuntary Psychiatric Treatment Act	101	76	88
Total	1088	996	1044

Chart 3 Referrals Received - Yearly Comparison

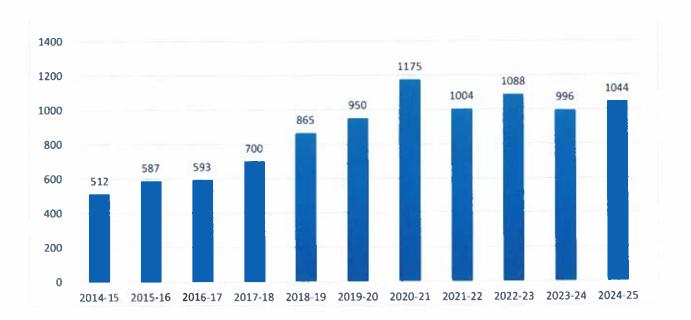


Table 4 Referrals by Legislation – Quarterly Overview

Most referrals (73%) were under the Personal Directives Act, consistent with previous years.

Quarter	Q1	Q2	Q3	Q4	Total	%
PDA	210	137	210	198	755	73%
HA	52	41	51	57	201	19%
IPTA	14	23	21	30	88	8%
Total	276	201	282	285	1044	100%

Chart 4 Referrals By Legislation – Yearly Overview



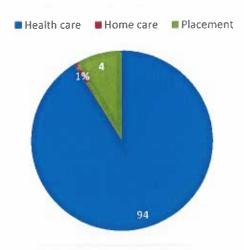
## 2.2 Referrals under the Personal Directives Act

Referrals under the *Personal Directives Act* include health care, home care and placement to a continuing care home. In 2024-25, a total of 755 referrals were received under PDA this fiscal year.

PDA	01	Q2	Q3	Q4	Total	%
Health Care	201	125	197	185	708	94%
Home Care	0	4	1	3	8	1%
Placement	9	8	12	10	39	4%
Totals	210	137	210	198	755	100%

Table 5 PDA Referrals - Quarterly Overview

Chart 5 PDA Referrals - Yearly Overview



## 2.3 Referrals under the Hospitals Act and Involuntary Psychiatric Treatment Act

Hospitals Act referrals include recommendations for medical and surgical treatments. In the fiscal year ending March 31, 2025, HCD received 201 referrals under the Hospitals Act.

Involuntary Psychiatric Treatment Act referrals include recommendations for psychiatric treatment in hospital and community treatment orders. In the fiscal year ending March 31, 2025, HCD received 88 referrals under the Involuntary Psychiatric Treatment Act, an increase of 16% when compared to last year (76).

The IPTA Advisory Committee meets quarterly to review common issues and brainstorm solutions within the IPTA framework. This committee is specifically mandated to:

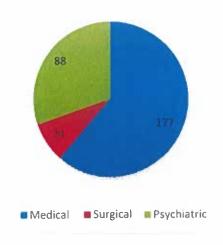
- articulate a collective vision for the IPTA process, including the outcomes that the process is intended to achieve.
- create a Results Based Management Framework which will articulate the intended outcomes and identify the key indicators that will assist to monitor the impact of the IPTA process and subsequent improvements.
- inform operational-level changes by recommending policy and practice changes to be implemented by IPTA stakeholder services.

Table 6 HA and IPTA Referrals – Yearly Overview

HA	Q1	Q2	Q3	Q4	Totals
Medical	45	38	45	49	177
Surgical	7	3	6	8	24
Total	52	41	51	57	201

IPTA	Q1	Q2	Q3	Q4	Total
Psychiatric	14	23	21	30	88

Chart 6 HA and IPTA Referrals - yearly overview



## 2.4 Quarterly Referral Comparisons

Table 7 Total Quarterly Referrals by type

Referral Type	Q1	Q2	Q3	Q4	Total	%
Health Care	201	125	197	185	708	68%
Home Care	0	4	1	3	8	1%
Placement	9	8	12	10	39	4%
Medical	45	38	45	49	177	17%
Surgical	7	3	6	8	24	2%
Psychiatric	14	23	21	30	88	8%
Total Yearly Referrals	276	201	282	285	1044	100%

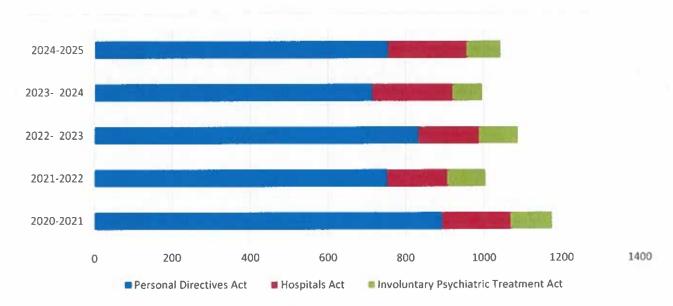


Chart 7 Total Yearly Referrals by type

## 2.5 Referrals by Month

The average number of referrals received each month in 2024-25 was 87, compared to 83 in 2023-24. This increase was attributed to the addition of the Covid Vaccine and antivirals to annual consenst. March 2025 had the most referrals at 110 as RSV was recommended for people over 60 living or awaiting placement in LTC. September 2024 had the fewest number of referrals at 58.

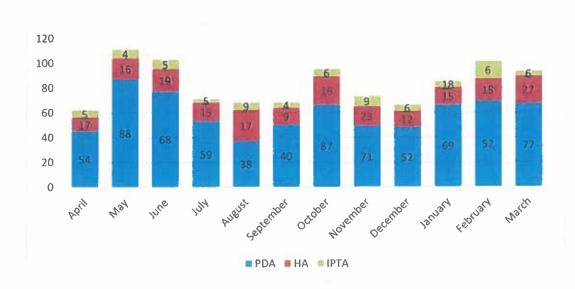


Chart 8 Referrals by Month and Legislation

Chart 9 Referrals by Quarter



Yearly comparison of total referrals Chart 10 1400 1175 1200 1088 1044 1004 996 950 1000 865 800 700 587 593 600 512 400 200 0 2019-20 2020-21 2021-22 2022-23 2023-24 2014-15 2015-16 2016-17 2017-18 2018-19

## 2.6 Referrals by Source

Referrals originate from various service provider sources, including hospitals, licensed homes under Departments of Opportunities and Social Development (DOSD) and Seniors and Long-term Care (DSLTC), Adult Protection Services, Care Coordination and Placement Services (NSHA) and the Disability Supports Program (DSP). 'Other' sources include primary health care professionals in the community, e.g., dentists, general practitioners.

Table 8 Referrals by Source

Referral Source	Q1	Q2	Q3	Q4	Total	%
Acute Care	63	52	59	70	244	23%
Adult Protection	2	0	0	0	2	1%
Cont. Care	11	11	18	12	52	5%
DCS Home	63	44	51	58	216	21%
LTC Home	103	67	123	102	395	38%
DSP	8	2	3	5	18	2%
Psych Care	14	23	21	30	88	8%
Other	12	2	7	8	29	2%
Total	276	201	282	285	1044	100%

Adult Protection 2 Other 29 DSP 18 Cont. Care 52 Psyc Care Acute Care 244 **DCS Home** 216 395 LTC Home 250 300 350 400 450 0 50 100 150 200

Chart 11 Referrals by Source

## Referrals by Geographic Area

The Nova Scotia Health Authority (NSHA) is divided into four geographic zones:

- Zone 1 (Western);
- Zone 2 (Northern);
- Zone 3 (Eastern); and
- Zone 4 (Central).



 Table 9
 Yearly Referrals by NSHA Zone

Referrals by Zones	Q1	Q2	Q3	Q4	Total	%
Zone 1 (Western)	66	40	71	78	255	24%
Zone 2 (Northern)	38	35	39	33	145	14%
Zone 3 (Eastern)	49	32	40	33	154	15%
Zone 4 (Central)	123	94	132	141	490	47%
Total	276	201	282	285	1044	100%

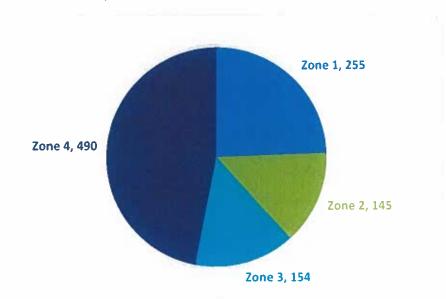


Chart 12 Yearly Referrals by NSHA Zone

## 2.7 Invalid, Withdrawn & Declined Referrals

Referrals that do not fall within our legislative authority or when additional requested information is not received by the provided deadline are marked "Invalid". The service provider is informed via telephone or fax. Examples include referrals for Designated Support Persons, visitors, or social outings.

Referrals where the service provider determines the client has capacity for the decision at hand or finds a higher ranking SDM are marked "Withdrawn".

Referrals that are determined not to be in the client's best interest are responded to with a letter explaining that we do not consent to the proposed treatment. These referrals are marked as "Declined". Examples of declined consents are sharing of information, restraints, or room changes.

98 referrals of the 1044 received in the 2024-2025 fiscal year (9%) were either marked Invalid, Withdrawn or Declined. The large number of withdrawn/invalid referrals were related to requests for consent that had already been provided.

Table 10	Invalid,	Withdrawn	& Declined	Referrals
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Invalid/Withdrawn Referrals	Q1	Q2	Q3	Q4	Total
Invalid	21	17	20	29	87
Withdrawn	1	1	3	6	11
Declined	0	0	0	0	0
Total Referrals for Quarter	22	18	23	35	98

## 2.8 **Decisions**

In the 2024-2025 fiscal year, HCD made 5448 decisions, an increase of 12% when compared to the previous year with 4864 decisions. 73% were made under *Personal Directives Act*, 19% of decisions were made under the *Hospitals Act*, and 8% were made under *Involuntary Psychiatric Treatment Act*.

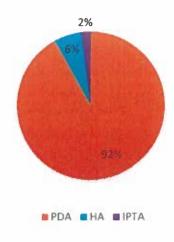
Table 11 Total Decisions - Yearly Comparison

Yearly Decisions	2023-2024	2024-2025
# of Decisions	4864	5448
% Change		12% Increase

 Table 12
 Decisions by Legislation - Quarterly Overview

Legislation	Q1	Q2	Q3	Q4	Total	%
PDA	1422	751	1452	1374	4999	92%
HA	91	68	88	111	358	6%
IPTA	14	24	22	31	91	2%
Total	1527	843	1562	1516	5448	100%

Chart 13 Decisions by Legislation



## 2.9 **Decision Levels**

Each decision is categorized as Level 1, Level 2 or Level 3 based on the degree of risk to the client with Level 3 decisions having the most risk/restriction. A supporting guide has been developed to further clarify decision levels and expectations.

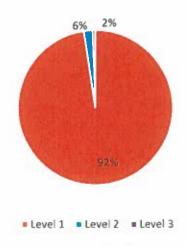
In 2024-2025 HCD entered 5448 decisions, 92% (4999) were Level 1, 6% (358) were Level 2 and the remaining 2% (91) were Level 3 decisions.

- 4999 decisions were Level 1 (92%)
- 358 decisions were Level 2 (6%)
- 91 decisions were Level 3 (2%)

Table 13 Decisions by Level – Quarterly Overview

Decision Level	Q1	Q2	Q3	Q4	Total	%
Level 1	1498	819	1531	1474	5322	92%
Level 2	21	18	25	30	94	6%
Level 3	8	6	6	12	32	2%
Total	1527	843	1562	1516	5448	100%

Chart 14 Total Decisions by level



## **Level 3 Decisions**

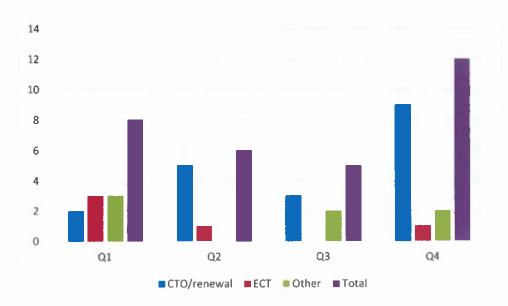
There were 31 Level 3 decisions made in 2024-2025, an increase of 15% when compared to 27 Level 3 decisions in 2023-2024.

- Community Treatment Orders/Renewals/Amendments and Takeover
- Electroconvulsive Treatment
- Caesarean Section
- Kidney Transplant
- Gastrostomy Tube Insertion

Table 14 Level 3 Decisions 2024-2025

Level 3 Decision	Q1	Q2	Q3	Q4	Total
Community Treatment Orders and Renewals	2	5	3	9	19
Electroconvulsive Therapy	3	1	0	1	5
Caesarean Section	0	0	0	1	1
Gastrostomy Tube Insertion	3	0	1	1	5
Kidney Transplant	0	0	1	0	1
Total	8	6	5	12	31

Level 3 Decisions 2024-2025



## Section 3 Statistical Summary

Summary Overview of Files Opened, Closed, Active Files, Referrals and Decisions.

Table 152024-2025 Yearly Overview

Activity	Q1	Q2	Q3	Q4	Totals
Files Opened	27	18	20	35	100
Files Closed	-26	-17	-15	-21	-79
Active Files at Quarter End	499	500	505	519	N/A
# of Referrals	276	201	282	285	1044
# of Decisions	1527	843	1562	1516	5448

## Section 4 Quality Indicators

## 4.1 Complaints

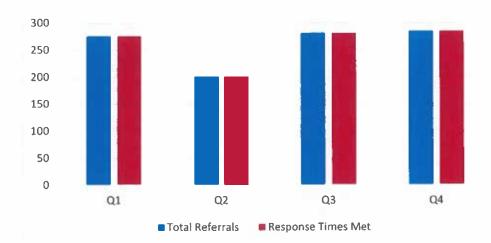
The 2024-2025 target was to have less than 3 formal complaints during the fiscal year. The HCD received no formal complaints during the fiscal year.

## 4.2 **Response Times**

100% of decision letters were issued within the established response time of 1 business day for "urgent" referrals and 3 business days for all other referrals, upon receipt of all relevant and required referral information. 163 of the 1044 referrals met the criteria for "urgent" referrals during the fiscal year which is 16% of referrals.

Table 16 Response Times Overview

Referrals	Q1	Q2	Q3	Q4	Totals	% of Referral	Response Times Met
Regular Referrals	231	168	251	231	881	84%	100%
Urgent Referrals	45	33	31	54	163	16%	100%
Total Referrals	276	201	282	285	1044	100%	100%



## Section 5 Project Overview

## 5.1 Health Care Division Disease/ Medication Library

The disease and medication libraries are resources that can be referenced anytime there are questions or uncertainties surrounding a specific condition or drug. There are a total of 28 diseases/illnesses and 21 medications completed so far that have been researched on credible online websites.

## 5.2 Clients in Care Report

The Clients in Care report was designed to have all fields completed including care plan, contact name, telephone number, and admission date for each client. This is an ongoing process due to client transfers, new placements and new clients. An end-of-month review of the HCD Clients in Care Report will continue to promote the most up to date records for clients. This auditing process also provides an opportunity to ensure that HCD clients in care are up to date with Annual Consents. In addition, contact information is updated.

## 5.3 Decision Levels

The Health Care Decisions Division of the Public Trustee's Office is committed to providing informed consent for health Care, Home Care & Placement, Medical and Surgical Treatment and Psychiatric Treatment for Nova Scotians who do not have the capacity to make required decisions for themselves and who do not have a higher-ranking statutory substitute decision maker. The Health Care Decisions Division uses a client-centered approach that is respectful of prior wishes, values, and beliefs, human rights, and freedoms, and in the client's best interests. If prior wishes are known the Health Care Decisions Division must act in accordance with the person's known prior capable wishes unless:

- Prohibited by law; or
- Technological changes or medical advances make prior expressed wishes inappropriate in a way that is contrary to the intention of the client; or
- Circumstances exist that would have caused the client to set out different instructions had the circumstances been known based on what is known of the client's values and beliefs and from any written or oral instruction; or
- It would have the effect of granting greater rights, access to services or privileges than would apply if the client had capacity.
- The previously expressed wish is not viable due to lack of funds etc.

The decision levels are as follows:

## Level 1

Level 1 decisions have the least amount of risk to the client and may be completed by consultants.

### Level 2

Level 2 decisions have moderate risk and must be completed by the Director, Health Care Decisions, or delegate or the Public Trustee or Acting Public Trustee.

## Level 3

Level 3 decisions are considered the highest risk/restriction and must be completed by the Director, Health Care Decisions, the Public Trustee or Acting Public Trustee.

## 5.4 File Maintenance

Files opened that month from 1-5 years ago are pulled and manually reviewed in a monthly "review to close meeting." Each open file is reviewed in PAM2 to identify if it is eligible for a review. Each physical file undergoes a thorough review process and is then presented to the Director. The Director assesses whether the file meets the specific timeframe and circumstances required for closure. This ensures that all files are accurately evaluated and only those that fulfill the necessary criteria are closed. The policy was updated this year due to the significant number of re-opened IPTA files. The changes are as follows: IPTA: has been extended to 5 years. HA: The policy duration is now 1-2 years, PDA remains unchanged.

- ➤ 5 Years IPTA
- ➤ 1-2 Years HA
- ➤ 1 Year PDA

## 5.5 Monthly Statistical Overview

A monthly statistical report is created each month with a brief overview of trends. Information is then entered into the appropriate statistics tracking sheet.

## 5.6 Annual Policy Review

The Annual Policy Review was completed. The HCD team worked together to complete the review within the allotted timeframe and additional clarity and updates were incorporated. The specific decision policy has been updated to include caesarean sections and kidney transplants. Additionally, the policy now allows for the acceptance of a Form A when accompanied by a referral for a planned surgery for a current client. These updates aim to streamline the decision-making process and ensure comprehensive coverage for time sensitive necessary medical procedures.

## 5.7 Administration Updates

An obituary search is conducted monthly to search for clients who have personal directives on file naming the Public Trustee as their delegate. It is understood that there is a low likelihood of HCD being contacted in the event of a client's death unless capacity is lost, and we have made decisions on their behalf. The obituary search is an important piece to ensure HCD closes these files when a death occurs. HCD opened 6 client files this fiscal year who named the Public Trustee as their requested delegate in a Personal Directive.

## 5.8 Involuntary Psychiatric Treatment Act (IPTA) Advisory Committee

The mandate of the (IPTA) Advisory Committee is to:

- Articulate a collective vision for the IPTA process, including the outcomes that the process is intended to achieve.
- Create a Results Based Management Framework which will articulate the intended outcomes and identify the key indicators that will assist to monitor the impact of the IPTA process and subsequent improvements.
- Inform operational-level changes by recommending policy and practice changes to be implemented by IPTA stakeholder services.

The Group meets quarterly to review common issues and brainstorm solutions as a result of the revised IPTA forms and processes. Amendments to IPTA (Bill 120) were passed in April 2022 to modernize the Act. In addition to the formal reviews, consultations, and analysis of health administration data, a Charter challenge in Alberta illustrated areas where IPTA could be strengthened. Regulations, forms, processes, educational materials, and policies that clarified terms and strengthened operational procedures were developed. This work enhances the IPTA process so that it is more adaptable to the changing needs of vulnerable patients. New forms were developed and released in August 2024 and are now expected to be completed accurately and completely. There are still some issues with form completion and the dates. The issues of inclusion of substance use disorder as a diagnosis for involuntary admission was also raised. The last meeting was held on Tuesday, 11 February 2025.

Next IPTA advisory meeting is booked for Tuesday, 13 May 2025.

## 5.9 NAPTAG Personal Decision-Making Network

The national group continues to meet quarterly to discuss common issues with a rotating chair. COVID-19 remains the hot topic nationally, as everyone continually adapts to operating in the pandemic. Operations and increase in workloads are common challenges for all provinces.

The last meeting was held on January 8th, 2025, with Nova Scotia chairing the meeting and the next meeting is booked for May 7, 2025.

## 5.10 Education Sessions

Three education sessions were provided this fiscal year by HCD.

Q1- Two education sessions were delivered in Q1. The first in person education session since Covid-19 was provided to the Adult Protection team at the annual meeting. It was a shared presentation with Trust also presenting. The session was well received with lots of positive feedback.

The second session was another joint presentation with Trust. The session was delivered remotely from the main boardroom to Continuing Care staff throughout the province. The goal was to inform new staff and refresh existing staff on the referral process for both Health Care and Finances.

- Q2 There were no formal education sessions planned in Q2 due to coverage priorities for service providers.
- Q3 There were no formal education sessions requested from HCD in Q3.
- Q4 There was one education formal session provided in Q4 with CB NSHA on January 15, 2025. This was a joint session with Finance and was well received and attended, with positive feedback

## Section 6 ACDMA

The Adult Capacity and Decision-making Act (ACDMA) came into effect on December 28th, 2017. Various accountabilities were assigned to the Public Trustee. Oversight of capacity assessment training and support for allied health professionals was delegated to the Director, Health Care Decisions and Capacity Assessment. The goal is to have an accurate roster of competent allied health professionals who are available to perform ACDMA capacity assessments throughout Nova Scotia. Responsibilities include advertising, screening, selection, coordination and facilitating standardized training. As well as providing ongoing assessor support, guidance, and collaborating with the Capacity Assessment Consultant Psychologist, as necessary. Screening and assessment worksheets and Special Population Guidelines have been drafted and trialed.

The ACDMA Review Committee has morphed into the ACDMA Implementation Steering Committee (ISC). A decision to develop sub-committees to tackle themed recommendations was agreed upon. Meeting invitations for these smaller group discussions will be forthcoming. There are 26 recommendations and approximately 50% (23) will have a direct impact on the Office of the Public Trustee.

## **Next Steps:**

The next ISC meeting is pending approval from the Minister to meet with the Expert Advisory Panel to review the draft action plan.

## 6.1 ACDMA Allied Health Assessors

ACDMA Capacity assessment allied health [professional's check in meeting was held on February 5, 2025. One assessor resigned this quarter to pursue a new work opportunity. We have a roster of 9 Allied Health Professionals who can conduct ACDMA capacity assessments. (5=SWs, 3-OTs and 1 who is both a SW & RN).

## **Next Steps:**

- Consult with new assessors as necessary.
- Next Check in meeting is booked for June 18th, 2025.
- Refresher training is booked for October 3<sup>rd</sup>, 2025.
- Discussions are underway to explore the possibility of extending PDA Capacity assessments to allied health professionals, with additional training provided by the Public Trustee Office. This discussion will require further exploration and funding if approved.

## **Section 7 2025-2026 Work Plan**

- Health Care Consultant one year term position will be posted and filled.
- Continue to provide excellent service to service providers and timely responses to referrals.
- Provide education sessions regarding the role of the Health Care Decisions Division as requested.
- Implementation of revised HCD policy manual.
- All new files and reopened files will be audited.
- Weekly reconciliation of referrals.
- Monthly HCD statistics summary.
- HCD Quarterly Reports
- Disease and medication libraries will be expanded as a working resource as opportunity presents.
- HCD Consultants will continue to attend Care Conferences and IPTA Review Board Hearings to support the best interests of our clients.
- Support and review of first two capacity assessments by ACDMA allied health professionals.
- Quarterly check-in meeting with ACDMA assessors
- Explore the possibility of supporting PDA capacity assessments for allied health professionals if regulations change.
- ACDMA Refresher Training will be held on October 3, 2025.
- Participation in the IPTA Advisory Working group will continue.
- Participation in the ACDMA Implementation group will continue.
- ACDMA approved recommendations will be supported, as appropriate.
- ACDMA Capacity Assessment Form will be revised, as appropriate.