

Protection for Persons in Care

Nova Scotia Department of Seniors and Long-Term Care

2022-23 (April – March)

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Contents

Overview.....	3
Types of Abuse.....	3
Role of the Protection for Persons in Care Unit:	4
Protection for Persons in Care Process.....	4
Statistical Information	6
Historical Statistics:.....	6
Fiscal Year 2022-23 Quarterly Statistics	6
Fiscal Year 2022-23 Quarterly Statistics (Investigations by nature of alleged abuse*)	6
Protection for Persons in Care Investigation Summary	7
Table 1: 2021-22 Investigations.....	7
Table 2: 2022-23 Investigations (April – March).....	8

Overview

The *Protection for Persons in Care Act (PPCA)* is a safeguard for patients or residents 16 years of age or older receiving care from a hospital under the *Hospital's Act* or a facility licensed under the *Homes for Special Care Act*. *PPCA* requires facility administrators and service providers, including staff and volunteers, to promptly report all allegations or instances of abuse. Members of the public may also report abuse under the Act by calling 1-800-225-7225.

After a report is received by the Protection for Persons in Care unit, a detailed review of each referral is done to determine if a more extensive investigation is necessary. If so, an investigator is assigned to conduct a formal investigation, which may involve referrals to police or a regulator. The investigator develops a report with conclusions, and there may be directives issued to the health facility that are to be complied with.

Types of Abuse

Under the *Protection for Persons in Care Act*, abuse is defined in section 3(1) of the Regulations as follows:

- 3(1)(a) the use of physical force resulting in pain, discomfort or injury, including slapping, hitting, beating, burning, rough handling, tying up or binding;
- 3(1)(b) mistreatment causing emotional harm, including threatening, intimidating, humiliating, harassing, coercing or restricting from appropriate social contact;
- 3(1)(c) the administration, withholding or prescribing of medication for inappropriate purposes;
- 3(1)(d) sexual contact, activity or behaviour between a service provider and a patient or resident;
- 3(1)(e) non-consensual sexual contact, activity or behaviour between patients or residents;
- 3(1)(f) the misappropriation or improper or illegal conversion of money or other valuable possessions;
- 3(1)(g) failure to provide adequate nutrition, care, medical attention or necessities of life without valid consent.

Role of the Protection for Persons in Care Unit:

The role of the Protection for Persons in Care unit includes:

- Receiving reports of alleged abuse.
- Conducting a thorough review of all reports of alleged abuse to determine if the case falls under the scope of PPCA.
- Conducting extensive investigations of alleged abuse where there are reasonable grounds to believe abuse occurred.
- Issuing Ministerial directives to health facilities regarding operational and other measures considered necessary to protect all patients or residents from abuse, regardless of the results of the investigation.
- Monitoring health facilities actions taken to address any directives that are issued.
- Making referrals to professional regulators where appropriate.
- Providing education for the public, health care staff, and organizations about the Act and on the identification, reporting, prevention, and management of abuse and neglect.

Protection for Persons in Care Process

After receiving a report of alleged abuse, each referral is reviewed in detail. During this phase, information is gathered by contacting the complainant, health facility, and any other relevant individuals. The purpose of this is to check the reliability and validity of the intake information, confirm if the allegation falls within the scope of PPCA, and to gather and review detailed information to determine if there are reasonable grounds to believe that abuse has occurred, or is likely to occur.

If the Protection for Persons in Care unit determines there are reasonable grounds to believe a patient or resident has been abused, or is likely to be abused, and it has been determined that the case is most appropriately handled by the Department of Health and Wellness rather than another regulator, an investigator will carry out a more extensive investigation.

A decision to not conduct an investigation could be because: the referral is not within the scope of the PPCA, the facility has provided reasonable care and support to address the incident, the referral is more appropriately addressed by another jurisdiction (such as licensing), or the allegation has been referred to the police or a regulator.

The investigation process includes:

- Notifying the administrator, and relevant people involved in the incident (or the substitute decision maker) of the investigation.
- Gathering evidence by conducting interviews with the complainant, the person who has allegedly been abused (if they are able), the person who is alleged to have committed the abuse, health care staff, and any witnesses.
- Reviewing health records, facility based policies, procedures and processes, and provincial legislation and standards.
- Consulting with experts.
- Sharing a preliminary investigation report with the administrator of the health facility, and relevant people involved in the incident (or the substitute decision maker) to provide an opportunity to respond with additional information or clarification.

- Sharing a final investigation report with the administrator of the health facility and relevant people involved in the incident which outlines the findings of the investigation and any directives that may be issued. Directives include measures necessary to protect all patients or residents from abuse, regardless of whether the investigation has determined that abuse occurred.

Additional information about Protection for Persons in Care can be found at:
<https://novascotia.ca/dhw/ppcact/>

Statistical Information

Historical Statistics:

Fiscal Year	Calls Received (Total)	Calls Received (Hospitals)	Calls Received (LTC)	PPCA Investigations (Total)	PPCA Investigations (Hospitals)	PPCA Investigations (LTC)	Unfounded Cases of Abuse	Founded Cases of Abuse	Decision not yet determined
2017-18	426	103	323	90	15	75	25	65	0
2018-19	513	149	364	74	16	58	40	34	0
2019-20	620	165	455	55	12	43	26	29	0
2020-21	534	143	391	51	11	40	20	31	0
2021-22	440	117	323	48	3	45	21	27	0

Fiscal Year 2022-23 Quarterly Statistics

	Calls Received (Total)	Calls Received (Hospitals)	Calls Received (LTC)	PPCA Investigations (Total)	PPCA Investigations (Hospitals)	PPCA Investigations (LTC)	Unfounded Cases of Abuse	Founded Cases of Abuse	Decision not yet determined
Apr-Jun	89	36	53	13	4	9	4	9	0
Jul-Sep	114	28	86	13	1	12	3	9	1
Oct-Dec	132	48	84	26	7	19	4	18	4
Jan-Mar	120	35	85	8	1	7	2	3	3
Total	455	147	308	60	13	47	13	39	8

Fiscal Year 2022-23 Quarterly Statistics (Investigations by nature of alleged abuse*)

	3(1)(a)	3(1)(b)	3(1)(c)	3(1)(d)	3(1)(e)	3(1)(f)	3(1)(g)
Q1 (Apr-Jun)	3	2	0	0	1	0	7
Q2 (Jul - Sep)	4	2	0	0	2	1	4
Q3 (Oct - Dec)	8	4	1	1	9	0	3
Q4 (Jan - Mar)	2	0	1	1	1	0	3
Total	17	8	2	2	13	1	17

*3(1)(a) the use of physical force resulting in pain, discomfort or injury, including slapping, hitting, beating, burning, rough handling, tying up or binding;
 3(1)(b) mistreatment causing emotional harm, including threatening, intimidating, humiliating, harassing, coercing or restricting from appropriate social contact;
 3(1)(c) the administration, withholding or prescribing of medication for inappropriate purposes;
 3(1)(d) sexual contact, activity or behaviour between a service provider and a patient or resident;
 3(1)(e) non-consensual sexual contact, activity or behaviour between patients or residents;
 3(1)(f) the misappropriation or improper or illegal conversion of money or other valuable possessions;
 3(1)(g) failure to provide adequate nutrition, care, medical attention or necessities of life without valid consent.

Protection for Persons in Care Investigation Summary

The following tables present a summary of investigations pursuant to section 8(2) of the *Protection for Persons in Care Act*. The summary includes the facility name, the nature of abuse investigated, whether the investigation was founded, unfounded, or a decision is yet to be determined, and whether directives were issued to the facility.

This summary is for information purposes only and represents findings regarding a specific incident at a particular point in time. The summary should not be used to form conclusions about the current or future quality of care offered by the identified health care facility.

To protect the privacy of residents, the names of facilities with 5 or less patients or residents have been redacted and replaced with "5 or less".

Table 1: 2021-22 Investigations

(Total = 48; Unfounded = 21; Founded = 27; Decision yet to be determined (TBD) = 0)

Facility	Nature	Decision	Directives	# of Directives
Annapolis Royal Nursing Home	Section 3(1)(e)	Founded	Yes	3
Annapolis Royal Nursing Home	Section 3(1)(e)	Founded	Yes	1
Arborstone Enhanced Care	Section 3(1)(g)	Founded	Yes	3
Arborstone Enhanced Care	Section 3(1)(g)	Founded	Yes	5
Arborstone Enhanced Care	Section 3(1)(a)	Founded	Yes	3
Blomidon Court Continuing Care	Section 3(1)(a)	Founded	Yes	3
Cedarstone Enhanced Care	Section 3(1)(g)	Unfounded	Yes	4
Centennial Villa	Section 3(1)(g)	Unfounded	Yes	5
Dartmouth General Hospital	Section 3(1)(a)	Unfounded	Yes	4
Dykeland Lodge	Section 3(1)(g)	Founded	Yes	4
Dykeland Lodge	Section 3(1)(b)	Founded	No	0
Dykeland Lodge	Section 3(1)(a)	Founded	Yes	3
East Cumberland Lodge	Section 3(1)(e)	Founded	Yes	2
Evergreen Home for Special Care	Section 3(1)(e)	Founded	Yes	2
Grand View Manor	Section 3(1)(a)	Founded	Yes	4
Harbour View Facility	Section 3(1)(b)	Founded	Yes	2
Harbourstone Enhanced Care Ltd	Section 3(1)(a)	Founded	Yes	1
Harbourstone Enhanced Care Ltd	Section 3(1)(a)	Unfounded	Yes	2
Harbourstone Enhanced Care Ltd	Section 3(1)(g)	Unfounded	Yes	3
Harbour View Haven	Section 3(1)(a)	Founded	No	0
Harbourview Lodge	Section 3(1)(e)	Founded	Yes	4
Heart of the Valley	Section 3(1)(b)	Founded	Yes	1
Ivy Meadows Continuing Care Centre	Section 3(1)(a)	Unfounded	Yes	3
Melville Lodge	Section 3(1)(a)	Unfounded	Yes	2
Melville Lodge	Section 3(1)(e)	Unfounded	Yes	5
Melville Lodge	Section 3(1)(e)	Unfounded	Yes	2

Melville Lodge	Section 3(1)(a)	Founded	Yes	3
Northwoodcare Incorporated	Section 3(1)(e)	Unfounded	Yes	4
Northwoodcare Incorporated	Section 3(1)(a)	Unfounded	Yes	3
Oakwood Terrace	Section 3(1)(a)	Unfounded	Yes	2
Parkstone Enhanced Care	Section 3(1)(a)	Founded	No	0
Peter's Place	Section 3(1)(b)	Unfounded	Yes	3
Port Hawesbury Nursing Home	Section 3(1)(a)	Founded	Yes	4
Port Hawesbury Nursing Home	Section 3(1)(g)	Founded	Yes	5
RK MacDonald Nursing Home	Section 3(1)(a)	Founded	Yes	2
Roseway Manor	Section 3(1)(g)	Unfounded	Yes	2
Saint Vincent's Nursing Home	Section 3(1)(e)	Founded	Yes	8
Taigh Na Mara	Section 3(1)(b)	Unfounded	Yes	3
The Admiral	Section 3(1)(b)	Founded	Yes	2
The Birches	Section 3(1)(g)	Founded	Yes	7
The Magnolia	Section 3(1)(g)	Unfounded	Yes	4
The Mira	Section 3(1)(e)	Founded	Yes	4
The NS Hospital	Section 3(1)(g)	Unfounded	Yes	4
Valley Regional Hospital	Section 3(1)(d)	Unfounded	Yes	4
Valley View Villa	Section 3(1)(g)	Unfounded	Yes	5
Valley View Villa	Section 3(1)(g)	Unfounded	Yes	3
Villa Acadienne	Section 3(1)(b)	Unfounded	Yes	3
Willow Lodge Association	Section 3(1)(d)	Founded	Yes	4

Table 2: 2022-23 Investigations (April – March)

(Total = 60; Unfounded = 13; Founded = 39; Decision yet to be determined (TBD) = 8)

Facility	Nature	Decision	Directives	# of Directives
Aberdeen Hospital	3(1)(a)	TBD	TBD	TBD
Annapolis Royal Nursing Home	3(1)(b)	Founded	Yes	2
Arborstone Enhanced Care	3(1)(g)	Founded	Yes	5
Cape Breton Regional Hospital	3(1)(a)	Unfounded	Yes	3
Cape Breton Regional Hospital	3(1)(a)	Founded	Yes	1
Cape Breton Regional Hospital	3(1)(d)	TBD	TBD	TBD
Dartmouth General Hospital	3(1)(g)	TBD	TBD	TBD
Dartmouth General Hospital	3(1)(a)	Unfounded	Yes	3
Dykeland Lodge	3(1)(c)	Unfounded	Yes	5
East Coast Forensic Hospital	3(1)(e)	Founded	No	0
East Coast Forensic Hospital	3(1)(a)	Founded	No	0
Evergreen Home for Special Care	3(1)(g)	Founded	Yes	4
Evergreen Home for Special Care	3(1)(a)	Unfounded	Yes	2
Glace Bay General Hospital	3(1)(g)	Founded	Yes	4
Glen Haven Manor	3(1)(g)	Founded	Yes	3

Facility	Nature	Decision	Directives	# of Directives
Grand View Manor	3(1)(b)	Unfounded	Yes	4
Hants Community Hospital	3(1)(b)	Unfounded	Yes	3
Harbor View Haven	3(1)(g)	Unfounded	Yes	1
Harborstone Enhanced care	3(1)(a)	Founded	Yes	3
Harborstone Enhanced care	3(1)(b)	Founded	Yes	6
Harbourview Lodge	3(1)(g)	Founded	Yes	3
Heart of the Valley	3(1)(e)	Founded	Yes	4
Melville Gardens	3(1)(a)	Founded	Yes	2
Melville Lodge	3(1)(a)	Founded	Yes	2
Melville Lodge	3(1)(e)	Founded	Yes	2
Milford Haven	3(1)(b)	Founded	Yes	3
North Queens Nursing Home	3(1)(c)	Unfounded	Yes	5
Northside Community Guest Home	3(1)(g)	Founded	Yes	7
Northwood Bedford	3(1)(e)	Founded	Yes	2
Northwood Bedford	3(1)(d)	Unfounded	Yes	2
Oakwood Terrace	3(1)(g)	Founded	Yes	6
Ocean View Continuing Care Centre	3(1)(a)	Unfounded	Yes	4
Ocean View Continuing Care Centre	3(1)(e)	Founded	Yes	4
Ocean View Continuing Care Centre	3(1)(a)	TBD	TBD	TBD
Parkstone Enhanced Care	3(1)(e)	Founded	Yes	1
Parkstone Enhanced Care	3(1)(e)	Founded	Yes	2
Parkstone Enhanced Care	3(1)(a)	Founded	Yes	2
QEII	3(1)(b)	Founded	Yes	2
QEII	3(1)(e)	Founded	Yes	3
Richmond Villa	3(1)(g)	Founded	Yes	6
Saint Vincent's Nursing Home	3(1)(a)	Founded	Yes	3
Saint Vincent's Nursing Home	3(1)(e)	Unfounded	Yes	3
Saint Vincent's Nursing Home	3(1)(g)	Unfounded	Yes	3
Ivey's Terrace	3(1)(g)	TBD	TBD	TBD
Saint Vincent Nursing Home	3(1)(a)	Founded	Yes	2
Taigh Na Mara	3(1)(b)	Founded	Yes	2
The Admiral	3(1)(a)	Founded	No	0
The Admiral	3(1)(f)	TBD	TBD	TBD
The Birches	3(1)(g)	Founded	Yes	8
The Birches	3(1)(g)	Founded	Yes	6
The Birches	3(1)(e)	Founded	Yes	12
The Birches	3(1)(e)	Founded	Yes	9
The Cove Guest Home	3(1)(a)	Founded	No	0
The Mira	3(1)(g)	Founded	Yes	5
The Mira	3(1)(e)	Founded	Yes	7
Tideview Terrace	3(1)(a)	Unfounded	Yes	4

Facility	Nature	Decision	Directives	# of Directives
Valley Regional Hospital	3(1)(e)	Founded	Yes	2
Valley View Villa	3(1)(g)	TBD	TBD	TBD
Villa Acadienne	3(1)(g)	Founded	Yes	4
Waterford Heights	3(1)(b)	TBD	TBD	TBD